

# FOR IMMEDIATE RELEASE

August 7, 2006

# **FACT SHEET**

# SANDERS TO RETURN MORE THAN \$1 MILLION TO WATER AND WASTEWATER DEPARTMENTS; IMPLEMENT TIGHTER ACCOUNTING CONTROLS AS A RESULT OF AUDITS

# AUDITORS FIND NO EVIDENCE OF ABUSE OF RATEPAYERS FUNDS OR MISUSE OF BOND PROCEEDS

Mayor Jerry Sanders will recommend to the City Council that more than \$1 million be refunded to the City of San Diego's water and wastewater enterprise funds. The Mayor will also implement tighter accounting controls as a result of his decision to adopt recommendations made by outside auditors hired to review transactions in these funds.

At the Mayor's direction, the City of San Diego entered into an agreement earlier this year with Mayer Hoffman McCann (MHM), an Independent firm of Certified Public Accountants to perform several procedures relating to specific financial transactions within the City's Water and Wastewater Funds.

The specific areas reviewed by MHM included: 1) tracing the use of revenues generated by a series of water rate increases for fiscal years 2003, 2004 and 2005 approved by the City Council; 2) tracing the use of revenues generated by a series of wastewater rate increases for fiscal years 2002, 2003, 2004, and 2005 approved by the City Council; 3) tracing the use of the proceeds from the Series 2003 Water Revenue Bond; 4) tracing the use of the proceeds from the Series 2004 Wastewater Revenue Bond; 5) reviewing transfers and interfund charges (including Service Level Agreement charges) paid by the Water Fund to other City Funds (including the General Fund) for the fiscal year ending June 30, 2003; and 6) the same for Wastewater Funds.

Chief among their projects was to search for any pattern of abuse or misappropriation of water and wastewater funds. The auditor <u>did not</u> find any evidence of abuse of ratepayer funds or misuse of bond proceeds.

#### MAYOR AGREES WITH AUDITORS' CALL TO IMMEDIATELY RETURN \$1,072,898

- Based on findings made by MHM, Mayor Sanders will recommend to the City Council that \$644,206 be returned immediately to the Water Department enterprise fund and \$428,692 returned to the wastewater department's enterprise fund.
- The money is a repayment for a number of fund transfers that auditors at MHM labeled as questionable.
- Mayor Sanders has previously announced his intent to return more than \$2 million to the water and wastewater funds following recommendations made by the San Diego County Grand Jury earlier this year.
- The Mayor has recommended the return of the funds as part of his ongoing effort to maintain the integrity and focused use of water and wastewater department funds.
- The MHM auditors found five specific instances totaling \$644,206 of questionable transfers from water department funds. These transfers included:
  - > \$280,000 to the City's General Fund for construction costs of the "Kiddie Hall" day care facility playground.
  - > \$238,475 to the General Fund for costs associated with the City's Equal Opportunity Contracting Program
  - > \$79,629 to the General Fund for a portion of the City's lobbying contract costs
  - > \$35,085 to the City's Special Training Fund for reimbursement of the Career Development and Mentoring Program, and
  - ➤ \$11,017 to the Special Training Fund for certain costs of the Equal Employment Opportunity Program.
- MHM also found four instances totaling \$428,692 of questionable transfers from wastewater funds. These transfers included:
  - > \$254,302 to the City's General Fund for the Equal Opportunity Contracting Program
  - ➤ \$87,353 to the General Fund for a potion of the City's lobbying contracts
  - > \$73,407 to the City's Special Training Fund for reimbursement of the Career Development and Mentoring Program, and
  - > \$13,630 to the Special Training Fund for certain costs of the Equal Employment Opportunity Program

#### MAYOR DEMANDS BETTER RECORD KEEPING TO MEET AUDITORS' CONCERNS.

- Mayor Sanders directed the City's Chief Financial Officer and MHM to search for any pattern of abuse or misappropriation of water and wastewater funds. The auditor <u>did not</u> find any evidence of abuse of ratepayer funds or misuse of bond proceeds.
- MHM did make recommendations for the improvement of certain accounting practices and record keeping standards. The Mayor has directed all City staff to immediately implement the changes necessary to address the MHM concerns.

#### • These include:

- ➤ Confirming that all expenses from water and wastewater funds are appropriately accounted for and recorded prior to actual payments from the funds.
- Insuring that the City conducts a more thorough analysis and keeps better records for all transactions in the Water Department's bond funds. This is to insure that bond proceeds are not drawn down prematurely or expended prior to an actual cash payment being made.
- ➤ Improving calculation methods for Capital Improvement Projects coming from the Water bond.
- ➤ Including a clearly written rationale for allocations made between projects as part of journal entries in the accounting ledgers for these funds.

#### MAYOR SETS TASK FORCE TO REFORM SERVICE LEVEL AGREEMENT PRACTICES

- Mayor Sanders has convened a task force to review and offer recommendations to reform and monitor the City's use of Service Level Agreements (SLAs).
- These agreements are used by City Departments to account for costs incurred in providing services to other City funds.
- The Mayor has already terminated those SLA's called into question by the Grand Jury and reported on by MHM.
- The new task force will complete its review process and will return to the Mayor with recommendations for improvements and reforms before the end of this calendar year.
- The task force will include Jay Goldstone, the City's Chief Financial Officer, a representative of the City Auditor's Office, a representative from the City Attorney's office and representatives drawn from the City's Public Works, Land Use and Economic Development, Neighborhood Services and Public Safety Departments.
- The Mayor will also ask Independent Budget Analyst Andrea Tevlin to participate in this task force.

#### August 7, 2006

TO: Council President and Members of the City Council

FROM: Mayor Jerry Sanders

SUBJECT: Management Responses to the Findings of the Water and Wastewater

Agreed Upon Procedures

This memorandum is intended to serve as management's response to the findings and recommendations specified in the various reports prepared by Mayer Hoffman McCann (MHM). Attached hereto are these various reports as well as a separate response prepared by the City Attorney for those recommendations specifically focusing on the City Attorney's Office. I have reviewed the findings and recommendations and will be bringing forward for City Council consideration specific recommendations to repay the Water and Wastewater Funds based upon these findings.

The City of San Diego entered into an engagement agreement with Mayer Hoffman McCann, an Independent CPA firm, to perform several agreed upon procedures relating to specific financial transactions within the City's Water and Wastewater Funds. These agreed upon procedures were performed on a test basis in order to determine the reliability of the systems and procedures as well as to assess the City's practices of charging one fund for services provided by another. The specific areas reviewed included:

- 1. Tracing the use of revenues generated by a series of water rate increases for fiscal years 2003, 2004 and 2005 approved by the City Council;
- 2. Tracing the use of revenues generated by a series of wastewater rate increases for fiscal years 2002, 2003, 2004, and 2005 approved by the City Council;
- 3. Tracing the use of the proceeds from the Series 2003 Water Revenue Bond;
- 4. Tracing the use of the proceeds from the Series 2004 Wastewater Revenue Bond;
- 5. Reviewing transfers and interfund charges (including Service Level Agreement charges) paid by the Water Fund to other City funds (including the General Fund) for the fiscal year ending June 30, 2003; and
- 6. Reviewing transfers and interfund charges (including Service Level Agreement charges) paid by the Wastewater Fund to other City funds (including the General Fund) for the fiscal year ending June 30, 2003.

More detailed descriptions of the procedures performed by MHM are incorporated in their various reports which are attached to this memorandum. Based upon the results of the procedures performed, there were a number of findings and recommendations intended to improve past practices of the City. Management concurs with the recommendations and will take the necessary steps to improve or change past practices. Specifically, this report is represents managements' responses to MHM's recommendations.

#### AGREED UPON PROCEDURES FOR RATE INCREASE

#### **WATER**

MHM was able to confirm the calculation of the revenue generated by each increase and to reasonably test the expenditures associated with these increases. The results suggest that the revenues generated from the series of rate increases were appropriately expended and no specific recommendations were made. As such, no responses are required by staff.

#### **WASTEWATER**

Consistent with the results of the Water rate increase review, MHM was able to confirm the calculation of the revenue generated by each increase and to reasonably test the expenditures associated with these increases. The results suggest that the revenues generated from the series of rate increases were appropriately expended and no specific recommendations were made. As such, no responses are required by staff.

#### AGREED UPON PROCEDURES FOR USE OF BOND PROCEEDS

#### **WATER**

MHM Recommendation 1 (page 3): We recommend that the bond fund only be charged for expenditures incurred and paid or payable. Generally Accepted Accounting Principles provide that expenditures would only be recorded if the City Attorney's office believed that it was probable that the City would have to pay the contractor the \$1.8 million. If the Attorney's office believed that the risk of loss was only possible or remote (as those terms are defined by professional standards), the liability and expenditure would not be recorded in accordance with Generally Accepted Accounting Principles.

<u>City Management Response:</u> Agree. Staff concurs with this recommendation and will establish procedures to ensure that the proper recording of expenses takes place and that a more thorough analysis occurs and that the results of such analysis are filed with the transaction paperwork. It is also important that bond proceeds are not drawn down prematurely and expensed prior to an actual cash payment is made.

<u>MHM Recommendation 2 (page 3):</u> We recommend that the CIP Analyst modify the allocation spreadsheets to include the allocation calculations for each project. The spreadsheets allocating costs across projects should also be retained with the vendor invoice to support project specific charges.

<u>City Management Response:</u> Agree. While the amounts in question are not material, better record keeping will be instituted.

MHM Recommendation 3 (page 4): We recommend that the individuals initiating journal entries provide documentation explaining the rationale behind allocations between projects. The documentation should be attached to the journal voucher. Additionally, when a vendor invoice is allocated between projects, the individual preparing the allocation should attach documentation explaining the allocation methodology. The documentation for transactions posted to the general ledger should stand on its own without further explanation from staff.

<u>City Management Response:</u> Agree. All practices associated with allocating charges will be reviewed and formal policies developed that will direct staff to provide and maintain better documentation in order to support decisions associated with the allocation costs.

#### WASTEWATER

MHM Recommendation 1 (page 3): We recommend that the individual initiating correcting journal entries provide documentation supporting the amount of the adjustment. The documentation should be attached to the journal voucher. The documentation for transactions posted to the general ledger should stand on its own without further explanation from staff.

<u>City Management Response:</u> Agree. Procedures and practices within the Auditor and Comptroller's Office will be evaluated and documented in order to ensure best practices are established and followed.

#### AGREED UPON PROCEDURES FOR INTER-FUND TRANSFERS

#### **WATER**

Cost allocation and the use Service Level Agreements (SLA's) has been a controversial issue for the City of San Diego. While the basic concept behind the allocation of costs to various funds and cost centers is acceptable and widely used in most government agencies throughout the country and is prescribed for by the Federal Office of Management and Budget in OMB Circular A-87, the way in which they have been implemented in San Diego has lead to more questions than answers. While there are a

series of recommendations suggested by MHM, the whole practice of the use of SLA's will be reviewed by the City. A committee will be established to review the appropriateness of all SLA's and where appropriate more conventional cost allocation approaches will be implemented. In March 2006, the City Council adopted a Cost Allocation Policy which describes when and how costs should be allocated to multiple funds and programs. This Policy will serve as the foundation for changes.

The City concurs with all of MHM's recommendations and will take immediate steps to ensure that this practice does not continue. Any funds inappropriately transferred in fiscal year 2006 will be returned to the appropriate fund, including but not limited to the findings and recommendations totally \$644,206 found on pages 2 and 3 of the MHM Water Funds Transfer Report.

In light of the global changes forthcoming in the City's past practices, responses to specific recommendations beyond concurrence will not be made.

With respect to those recommendations specific to the City Attorney's Office, attached is a specific response from his Office. The Mayor's Office concurs with his responses and will work with his staff to ensure that all corrective and appropriate steps are taken.

<u>MHM Recommendation 1 (page 2):</u> We recommend that the General Fund reimburse the Water Fund for a portion of this transfer (based on the percentage of the adjacent building not utilized by Water Department employees.

<u>City Management Response:</u> Agree. It will be my recommendation to the City Council that the City's General Fund refund the full \$280,000 to the Water Fund for the construction costs for the Kiddie Hall playground. In the future, prior to transferring any funds from the Water Fund, a clearly identified and defensible methodology will be developed.

<u>MHM Recommendation 2 (page 2):</u> We recommend that the City allocate costs of this program based on the number of participating project from each department. The allocation base should be reevaluated and adjusted annually.

<u>City Management Response:</u> Agree. It will be my recommendation to the City Council that the City's General Fund refund the full \$238,475 to the Water Fund for the costs charged for the Equal Opportunity Contracting Program. In the future, prior to transferring any funds from the Water Fund, a clearly identified and defensible methodology will be developed.

<u>MHM Recommendation 3 (page 2):</u> The allocation should be based on specific lobbying activities using information received from the lobbyist.

<u>City Management Response:</u> Agree. It will be my recommendation to the City Council that the City's General Fund refund the full \$79,629 to the Water Fund for the costs charged for the lobbying contracts. In the future, prior to transferring any funds from the Water Fund, a clearly identified and defensible methodology will be developed.

<u>MHM Recommendation 4 (page 3):</u> We recommend that the City evaluate the current allocation methodology and modify it to better align with the benefits to the Water Fund.

<u>City Management Response:</u> Agree. It will be my recommendation to the City Council that the City's General Fund refund the full \$35,085 to the Water Fund for the costs charged for the Career Development and Mentoring Program. In the future, prior to transferring any funds from the Water Fund, a clearly identified and defensible methodology will be developed.

<u>MHM Recommendation 5 (page 3):</u> Since the program is funded through user charges based on employee attendance, additional transfers should not be made to cover other unfunded portions of the program. Instead, the City should change the user rates to adequately cover the costs of the program.

<u>City Management Response:</u> Agree. It will be my recommendation to the City Council that the City's General Fund refund the full \$11,017 to the Water Fund for the costs charged Equal Opportunity Special Training Program. In the future, prior to transferring any funds from the Water Fund, a clearly identified and defensible methodology will be developed.

MHM Recommendation 6 (page 4): City documentation policies conform to accepted methodologies. In response to community concerns, we recommend that the Water and Wastewater Facilities Department augment this standard level of documentation with monthly reports describing in detail the benefits provided to the Water Department.

City Management Response: Agree.

<u>MHM Recommendation 7 (page 5):</u> City documentation policies conform to accepted methodologies. In response to community concern, we recommend that the Field Engineering and Water Department augment this standard level of documentation with monthly reports describing in detail the benefits provided to the Water Department.

City Management Response: Agree.

MHM Recommendation 8 (page 7): City Attorney personnel should be instructed to charge their time on their time cards in accordance with their actual hours expended rather than a predetermined allocation of time that conforms to the planned utilization by the various departments to which they were assigned.

<u>City Management Response:</u> Agree. See attached response from the City Attorney.

<u>MHM Recommendation 9 (page 7):</u> We recommend that the City Attorney's Office also provide monthly reports describing in detail the benefits that were provided to the Water Department that month.

<u>City Management Response:</u> Agree. See attached response from the City Attorney.

MHM Recommendation 10 (page 7): Furthermore, since the City Attorney's service level agreements only provide for enhanced levels of service, the City Attorney employees should be directed to only charge their time to the Water Fund when working on enhanced legal services. Alternatively, the City may choose to change the authorized scope of this agreement to include all legal services (rather than only enhanced levels of service, as provided in the agreement).

<u>City Management Response:</u> Agree. See attached response from the City Attorney.

MHM Recommendation 11 (page 7): We recommend that the City implement procedures to emphasize the ethical integrity of City procedures and practices. This would include a clear statement acknowledging the ethical expectations of the City. Procedures should be established specifying the person/persons that employees should contact regarding questionable instructions from supervisors and other questionable activities. Training should be provided regarding ethical behavior in the workplace.

<u>City Management Response:</u> Agree. See attached response from the City Attorney.

<u>MHM Recommendation 12 (page 7):</u> We further recommend that the City evaluate any employees currently employed by the City that may have participated in inappropriate practices in the past. An assessment should be made as whether or not those persons need to be re-trained or other appropriate action taken.

<u>City Management Response:</u> Agree. See attached response from the City Attorney.

MHM Recommendation 13 (page 7): Should the City choose to continue charging the Water and Sewer Fund for salaried personnel of the City Attorney's office, we recommend that the City explore the possibility of upgrading its payroll system to provide a more accurate allocation of costs to various cost centers. This would include the identification of projects/activities, not just funds/departments on the time cards and in the labor distribution system.

<u>City Management Response:</u> Agree. See attached response from the City Attorney.

MHM Recommendation 14 (page 7): We further recommend that this system allow for costing to cost centers that would accommodate hours of service for salaried personnel in excess of the standard 80 hour pay period. The pay of a salaried individual is fixed regardless of the number of hours worked that pay period. Under generally accepted accounting principles, the fixed cost of each salaried employees' compensation for a given pay period should allocated to the various funds/departments served by that employee in proportion to the hours actually expended for each fund/department.

<u>City Management Response:</u> Agree. See attached response from the City Attorney. In addition, this is an issue that will be addressed Citywide.

#### WASTEWATER

As with the statements made relating the Water Fund inter-fund transfers, the City concurs with all of MHM's recommendations and will take immediate steps to ensure that this practice does not continue. Any funds inappropriately transferred will be returned to the appropriate fund, including but not limited to the findings and recommendations totally \$428,692 found on pages 2 and 3 of the MHM Wastewater Funds Transfer Report.

<u>MHM Recommendation 1 (page 2):</u> We recommend that the City allocate costs of this program based on the number of participating project from each department. The allocation base should be reevaluated and adjusted annually.

<u>City Management Response:</u> Agree. It will be my recommendation to the City Council that the City's General Fund refund the full \$254,302 to the Wastewater Fund for the costs charged for the Equal Opportunity Contracting Program. In the future, prior to transferring any funds from the Water Fund, a clearly identified and defensible methodology will be developed.

<u>MHM Recommendation 2 (page 2):</u> The allocation should be based on specific lobbying activities using information received from the lobbyist.

<u>City Management Response:</u> Agree. It will be my recommendation to the City Council that the City's General Fund refund the full \$87,353 to the Wastewater Fund for the costs charged for the lobbying contracts. In the future, prior to transferring any funds from the Water Fund, a clearly identified and defensible methodology will be developed.

<u>MHM Recommendation 3 (page 2):</u> We recommend that the City evaluate the current allocation methodology and modify it to better align with the benefits to the Wastewater Fund.

<u>City Management Response:</u> Agree. It will be my recommendation to the City Council that the City's General Fund refund the full \$73,407 to the Wastewater Fund for costs charged for the Career Development & Mentoring Special Training Program. In the future, prior to transferring any funds from the Water Fund, a clearly identified and defensible methodology will be developed.

<u>MHM Recommendation 4 (page 3):</u> Since the program is already funded through user charges based on employee attendance, additional transfers should not be made to cover other unfunded portions of the program. Instead, the City should change the user rates to adequately cover the costs of the program.

<u>City Management Response:</u> Agree. It will be my recommendation to the City Council that the City's General Fund refund the full \$13,630 to the Water Fund for the costs charged for the Equal Opportunity Special Training Program. In the future, prior to transferring any funds from the Water Fund, a clearly identified and defensible methodology will be developed.

MHM Recommendation 5 (page 4): City documentation policies conform to accepted methodologies. In response to community concerns, we recommend that the Facilities Maintenance Division augment this standard level of documentation with monthly reports describing in detail the benefits provided to the Metropolitan Wastewater Department.

<u>City Management Response:</u> Agree.

MHM Recommendation 6 (page 5): City documentation policies conform to accepted methodologies. In response to community concern, we recommend that the Water & Sewer Design division augment this standard level of documentation with monthly reports describing in detail the benefits provided to the Wastewater Department. The SLA agreement should also be modified to include all allowable non-labor costs that are intended to be charged through the SLA.

**<u>City Management Response:</u>** Agree.

MHM Recommendation 7 (page 5): City documentation policies conform to accepted methodologies. In response to community concerns, we recommend that the Development Services Department augment this standard level of documentation with monthly reports describing in detail the benefits provided to the Wastewater Department.

City Management Response: Agree.

Attachments

Cc: Ronne Froman, Chief Operating Officer Jay M. Goldstone, Chief Financial Officer Andrea Tevlin, Independent Budget Analyst



Mayer Hoffman McCann P.C.
An Independent CPA Firm
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August 7, 2006

Jay M. Goldstone, CFO Office of the Mayor City of San Diego 202 "C" Street, 9th Floor San Diego, California 92101

#### Dear Mr Goldstone:

Accompanying this letter are our reports concerning the results of the auditing procedures that our firm has applied to the accounting records of the Water and Sewer Funds of the City of San Diego. The purpose of this cover letter is to summarize the results of the auditing procedures performed.

# AUDITING STANDARDS FOR AGREED UPON PROCEDURE ENGAGEMENTS

Auditing standards provide that reports for special purpose audit projects such as this be in the form of an agreed upon procedures report. Because of the unusual and highly focused nature of these engagements, auditing standards do not stipulate the scope of testing for agreed upon procedure engagements. Accordingly, a formal opinion is not expressed in an agreed upon procedures report. Alternatively, in agreed upon procedure reports, the procedures performed and the results of those procedures are spelled out so that readers can draw their own conclusions based upon the evidence disclosed by such engagements.

As with all audits, agreed upon procedure engagements are performed on a test basis in order to test the reliability of the systems and procedures utilized to account for financial transactions. Audit engagements do not typically involve the examination of every transaction because it would be cost prohibitive to do so. In order to maximize the effectiveness of this engagement, we designed our tests to be focused on the transactions of the Water and Sewer Funds that represented *significant dollar amounts* impacting those funds.

#### COST PRINCIPLES

Local governments such as the City of San Diego follow the accounting principles set forth for fund accounting. One of the basic principles of fund accounting is that the costs for activities that benefit more than one fund should be allocated to the other funds in proportion to the benefits received by the participating funds. This principle was applied in the performance of our testwork. This is in contrast to the erroneous viewpoint (not accepted by accounting standards) that only incremental (or marginal) increases in an activity's cost that was caused by other funds would be allocated to those funds.

#### INTERFUND TRANSFERS AND ALLOCATIONS

Our testing was applied to financial transactions of the year ended June 30, 2003. This year was selected because it represented a *recent* year (allowing complete accessibility to supporting documentation) that was viewed most likely to contain potentially questionable or aggressive accounting practices in consideration of other issues that have been raised with respect to that fiscal year. The scope of our testing would be expanded to additional fiscal years if significant problems were identified in the year subjected to our testing. The results of our testing did not warrant this expansion.

General Overhead Allocations (General Government Services Charge)

In a fund accounting system, general overhead allocations are used to assign to each fund a portion of the costs incurred by the departments of a City that provide a supporting function for other departments and funds of the City. Accounting standards provide guidelines with respect to these general overhead allocations. We found that the City's general overhead allocation system (the General Government Services Charge) conformed to these guidelines.

#### Service Level Agreements

In additional to the general service allocations provided by the General Government Services Charge, the City of San Diego uses other methods to assign costs to the funds that benefited from certain specific cost centers. One of those methods involved the use of Service Level Agreements. Service Level Agreements define the scope of work to be performed by one department of the City for other funds or departments of the City.

We focused our testing on the largest Service Level Agreements for the year ended June 30, 2003. As a result, we were able to account for in our testing an unusually high percentage of audit coverage. The Service Level Agreements represented in our testing accounted for over 50% of the dollar amounts charged to the Water and Sewer funds as a result of Service Level Agreements.

For these Service Level Agreements (SLA), we found that over 70% of the costs assigned under these agreements to the Water and Sewer Funds were supported by the time keeping system of the City, which tracks the specific activities performed by each employee on a daily basis. This documentation represents the recommended form of support for personnel costs. However, in view of community concerns surrounding SLA agreements, we recommended in our report that the City take the unusual step of augmenting this standard level of documentation with additional monthly reports from the servicing department that describe in detail the specific benefits received by the Water and Sewer Funds as a result of the servicing department's time keeping system charges for that month.

We found that in fiscal year 2002-03, the City Attorney's office instructed certain of its employees to charge the various funds of the City (including the Water and Sewer Funds) based on the *planned* utilization of City Attorney personnel that were made available to specified departments of the City, rather than the *actual* hours expended by those employees. This practice is **not** in conformity with generally accepted accounting principles. We found no evidence that this practice was followed by other departments of the City. The amounts in question associated with personnel of the City Attorney's office represent less than 1% of the total expenses of the Water and Sewer Funds. Our procedures indicate that this practice was substantially discontinued late in calendar year 2004.

We also tested the non-labor portion of SLA costs and found no significant unsupported or inappropriate charges.

#### Other Interfund Transfers Payments

In addition to the methods of cost allocation identified above, the City recorded other charges to the Water and Sewer Funds that represented transfers or payments to other funds of the City. We found that the amounts of these payments made by the Water and Sewer Funds were in proportion to the benefits received by the Water and Sewer funds, except for the following transactions that aggregate to less than 1% of the total expenses of the Water and Sewer Funds.

The following transfers recorded in the Water Fund included amounts disproportionate to the benefits received by the Water Fund:

- \$280,000 Transfer to the General Fund for construction costs for the Kiddie Hall playground
- \$238,475 Transfer to the General Fund for the Equal Opportunity Contracting Program
- \$79,629 Transfer to the General Fund for the cost of lobbying contracts
- \$35,085 Transfer to the Special Training Fund for reimbursement of the Career Development & Mentoring Program
- \$11,017 Transfer to allocate certain costs of the Equal Employment Opportunity Program.

The following transfers recorded in the Sewer Fund included amounts disproportionate to the benefits received by the Sewer Fund:

• \$254,302 Transfer to the General Fund for the Equal Opportunity Contracting Program.

- \$87,353 Transfer to the General Fund for the cost of lobbying contracts.
- \$73,407 transfer to the Special Training Fund for reimbursement of the Career Development & Mentoring Program.
- \$13,630 Transfer to allocate certain costs of the Equal Employment Opportunity Program.

#### USE OF FUNDS GENERATED BY RATE INCREASES

We analyzed the uses to which the City applied certain recent rate increases for the Water and Sewer Funds. Our testing revealed that the funds generated by these rate increases were used to finance *capital project expenditures* of the Water and Sewer Funds and to pay for *increases in the operational expenditures* of the Water and Sewer Funds. Transfers to the General Fund and other funds of the City were funded by resources of the Water and Sewer Funds other than the City Council-approved rate increases.

#### USE OF BOND PROCEEDS

We also tested the Water and Sewer Funds for inappropriate use of bond proceeds. No ineligible projects were identified. Although all uses for bond proceeds were found to be in accordance with the specifications for the bond issue, for a small number of the bond-funded transactions (less than 1% of the total amount of bond-financed project expenditures), support for the transactions was not in strict accordance with standard documentation practices. Our report set forth recommendations for the City to amend its practices to provide documentation for the use of bond proceeds that conforms to a *best practices* level of documentation.

#### OVERALL SUMMARY

In summary, no significant improprieties were noted with respect to the accounting practices for the Water and Sewer Funds of the City. Unsupported uses of Water and Sewer Funds (including City Attorney charges based on *anticipated*, rather than *actual* use of personnel) were minimal (totaling to less than 1% of Water and Sewer Fund expenses). Where identifiable, inappropriate charges are being restored to the appropriate funds. We found no material departures from generally accepted accounting principles.

\* \* \* \* \*

If you have any questions regarding the foregoing or the accompanying detailed reports, please do not hesitate to give me a call.

Sincerely,

MAYER HOFFMAN MCCANN P.C.

Ken Al-Imam, C.P.A.

Shareholder

Jin Whom

### CITY OF SAN DIEGO

Independent Accountant's Report on Agreed-Upon Procedures Applied to Water Fund Rate Increases



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Office of the Mayor City of San Diego

# Independent Accountant's Report on Agreed-Upon Procedures Applied to Water Fund Rate Increases

On April 30, 2002, the San Diego City Council adopted resolution number R-296437 authorizing the increase of water sales revenues by 6% per year each year beginning July 1, 2002, for a period of five years through July 1, 2006. We have applied the procedures enumerated below to the City of San Diego's Water rate increases from July 1, 2002 through June 30, 2005. These procedures, which were agreed to by the City of San Diego were performed solely to assist the City in determining the uses of the revenue generated by the rate increases.

This engagement to apply agreed-upon procedures was performed in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of the procedures is solely the responsibility of the specified users of the report. Consequently, we make no representations regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures performed and the results of those procedures were as follows:

1. We obtained a summary of revenues and expenses for the fiscal years ended June 30, 2002 through 2005. We traced the revenues and expenses schedules to the City's accounting system to verify accuracy of the reports.

Results: The summary of revenue and expenses are presented in *Schedule 1*.

2. We obtained a calculation of revenues generated by the rate increase. We recalculated the rate increase schedule and traced the total revenues presented on the schedule to the billing system's *Daily Revenue by Rate* schedule. We also performed analytical procedures on the revenues generated by the rate increase by multiplying the amount of water sales revenue by the compounded effect of the rate increases.

Results: The revenues generated by the rate increase were as follows for the years ended (in thousands):

June 30, 2003	\$11,036
June 30, 2004	25,956
June 30, 2005	42,712

Total <u>\$77,704</u>

3. We reviewed the City Council resolution approving the water rate increases for limitations on the use of the revenues.

Result: The City Council resolution did not specify the use of the revenues generated by the rate increases.

4. We analytically compared the changes in operations and maintenance expenses to the changes in purchased water for the years ended June 30, 2003 through 2005.

Results: The increases and decreases in operations and maintenance expenses were materially consistent with the increases and decreases in purchased water for all years tested.

5. We obtained accounting system reports to determine the amount of capital project expenditures in the years ended June 30, 2003 through 2005. We also obtained accounting system reports to determine the amount of capital project expenditures that were funded by bond proceeds. The difference between these reports represents the amount of capital project expenditures that were funded by water rates and other available water fund resources.

Results: The following summarizes capital project activity for the years ended June 30, 2003 through 2005:

	2003	2004	2005	Total
Capital projects:				
Internal costs	\$ 11,652,495	9,848,359	9,711,925	31,212,779
Payments to 3rd party vendors	90,499,192	94,393,017	94,420,933	279,313,142
Total capital projects	102,151,687	104,241,376	104,132,858	310,525,921
Less: Bond funded projects	(60,423,016)	(62,478,164)	(51,613,495)	(174,514,675)
Projects funded by water revenues	\$ 41,728,671	41,763,212	52,519,363	136,011,246

6. We compared the revenues generated by the rate increases to the increase in expenditure activity.

Results: Operating and Capital expenses incurred by the Water Fund exceeded the revenues generated by the rate increase, as demonstrated in the following schedule:

Additional revenues created through rate increases	\$ 77,704
Increase in operating expenditures from base year	5,647
Increase in water purchases from base year	10,699
Increase in debt service expenditures from base year	23,303
Capital project expenditures 310,526	
Less: Capital projects funded by bond proceeds (174,515)	
Capital projects funded by water rates	 136,011
Total increase in expenditures from base year	 175,660
Excess (deficiency) of revenues from rate increase	\$ (97,956)

\* \* \* \* \*

We were not engaged to, and did not, perform an audit, the objective of which would be the expression of an opinion on the subject matter. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the use of the City of San Diego, California and is not intended to be and should not be used by those who have not agreed to the procedures and taken responsibility for the sufficiency of the procedures for their purposes.

Mayor Hottoman Mclann Al.

Irvine, California August 2, 2006

#### **CITY OF SAN DIEGO**

# Water Utility Fund - Analysis of Rate Increase For the Years Ended June 30 (Unaudited) (In Thousands)

		2002	2003	2004	2005
Operating Revenues:					
Sale of water	\$	200,033	195,347	197,667	202,574
Sale of water-rate increase			11,036	23,956	42,712
Charges for services		821	887	965	1,027
Revenue from the use of property		3,654	4,074	4,969	4,701
Usage fees		1,304	1,417	1,614	1,987
Other		16,163	9,700	10,362	14,648
Total operating revenues		221,975	222,461	239,533	267,649
Operating Expenses:					
Maintenance, operations and administration		124,950	125,114	130,114	130,597
Cost of water purchased		97,312	100,094	100,445	102,096
Depreciation		17,027	18,457	20,799	25,676
Total operating expenses		239,289	243,665	251,358	258,369
Operating income		(17,314)	(21,204)	(11,825)	9,280
Nonoperating Revenues (Expenses):					
Earnings on investments		11,989	11,848	7,754	7,368
Federal grant assistance		23	565	506	640
Other agency grant assistance		515	1,068	50	694
Gain (loss) on sale of capital assets		130	(1,532)	(1,251)	(24,967)
Debt service interest payments		(18,794)	(24,358)	(26,387)	(27,235)
Other		6	11	(988)	15
Total nonoperating revenues (expenses)		(6,131)	(12,398)	(20,316)	(43,485)
Income (loss) before					
contributions and transfers		(23,445)	(33,602)	(32,141)	(34,205)
Capital contributions		77,808	98,371	79,055	21,630
Transfers in		-	-	-	1,927
Transfers out		(1,366)	(1,047)	(1,795)	_
Change in net assets		52,997	63,722	45,119	(10,648)
Net assets at beginning of year	***************************************	961,762	1,014,759	1,078,481	1,123,600
Net assets at end of year	\$	1,014,759	1,078,481	1,123,600	1,112,952

### CITY OF SAN DIEGO

Independent Accountant's Report on Agreed-Upon Procedures Applied to Use of Water Fund Bond Proceeds

#### Mayer Hoffman McCann P.C.



#### An Independent CPA Firm

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Office of the Mayor City of San Diego

# <u>Independent Accountant's Report on Agreed-Upon Procedures</u> Applied to Use of Water Fund Bond Proceeds

We have applied the procedures enumerated below to the City of San Diego's Water Fund bond proceeds. These procedures, which were agreed to by the City of San Diego were performed solely to assist the City in determining the allowability of the uses of bond proceeds.

This engagement to apply agreed-upon procedures was performed in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of the procedures is solely the responsibility of the specified users of the report. Consequently, we make no representations regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures performed and the results of those procedures were as follows:

# ANALYSIS OF SOURCES AND USES OF DEBT PROCEEDS WATER REVENUE BONDS

1. We reviewed the Official Statement and the Trustees receipt of proceeds for the \$286,945,000 Public Facilities Financing Authority of the City of San Diego Subordinated Water Revenue Bonds, Series 2002.

Results: We summarized the sources and uses of the bonds on the attached schedule (Schedule 1).

2. We agreed the total expenditures per the Grant Project Status Report through March 31, 2006 to the bond proceeds available for capital projects per the Trustees Receipt of Proceeds.

Results: The bond proceeds available for capital projects were \$193,606,992. Total eligible project expenditures per the Grant Project Status Report were \$198,090,352 through March 31, 2006. Actual expenditures exceeded available bond proceeds due to additional funding from investment earnings of \$6,488,166 and transfers of \$4,552,797 from other Water Fund bond accounts. As of March 31, 2006, \$6,557,603 million of unexpended investment earnings and bond account transfers were available for project expenditures incurred after March 31, 2006. These funds were expended as of May 19, 2006.

3. We reviewed the Master and Supplemental Installment Purchase Agreements to identify the listing of bond approved capital projects. We also reviewed the Master Installment

Purchase Agreement to identify the procedures for modifying the listing of capital projects.

Results: Exhibit A of the 2002 Supplement Installment Purchase Agreement provides a description for each eligible bond project. In certain cases, the project description in Exhibit A references broad groupings of capital projects (annual allocations) authorized in the Water Utility Fund's capital projects ("CIP") budget. The City's CIP Budget provides for sub-projects of annual allocations to be identified at a later date. Accordingly, the annual allocation projects and sub-projects identified in the accompanying Schedule 2 are considered to be authorized uses of debt proceeds.

4. We obtained the Grant Project Status Report that lists actual expenditures by project that were funded with bond proceeds. We compared the list of bond-approved projects to the list of actual expenditures by project (*Schedule 2*).

Results: Schedule 2 provides the above detail by project. All of the projects represented authorized uses of debt proceeds. Additionally, for 99.8% of the projects summarized, we noted nothing unusual. The following items were noted in the remaining .2% of the projects:

a. Twelve projects listed on the schedule of projects funded with bond proceeds had negative expenditure amounts totaling \$393,183. We selected the largest negative amount, \$260,107 for project number 709530 and obtained documentation supporting the negative charge. Project expenditures totaling \$371,650 were incorrectly charged to the project in the Water Fund. An adjusting entry reduced the Water Fund charges to \$0. The same entry credited the bond fund for 70% of the amount since 70% of the project was eligible to be funded with bond proceeds. This resulted in a negative \$260,107 in the bond fund because the bond fund had not previously been charged 70% of the expenditures recorded in the Water Fund.

Recommendation: A correcting journal entry should be created to eliminate the \$260,107 credit in the bond fund. This journal entry will reduce the amount of remaining available bond proceeds. The additional eleven negative charges totaling (\$133,076) listed on the bond fund's Grant Project Status Report should be investigated to determine whether adjustments also need to be made.

- b. Six projects listed on the schedule of projects funded with bond proceeds indicated higher expenditures than the expenditures reported on the total CIP project list. This is an indication that another funding source may be reporting a negative expenditure amount. The variance for the six projects totaled \$20,129.
- 5. We selected a sample of 9 projects (accounting for 50% of total expenditures) for additional testing. The sample included all projects with expenditures of over \$6 million

and four projects that were judgmentally selected. From the sample of 9 projects, we selected 33 transactions (accounting for \$5.6 million and 3% of total bond expenditures) and performed the following procedures:

- We determined that the project description noted on the vendor invoice agreed to the project description noted on the Grant Project Status Report.
- We determined that the amount of bond expenditures per the Grant Project Status Report agreed to the amount the City paid to the vendor.
- We determined that the documentation was sufficient to support the charge to the bond.

#### We noted the following:

- \$1.5 million of project expenditures tested were incurred prior to the issuance of the bonds in October 2002. The expenditures were eligible for reimbursement from bond proceeds.
- The City withheld payment of approximately \$1.8 million from a contractor due to a breech of contract. The bond funds were charged the full invoice amounts, not the amounts actually paid to the contractor. The City has created a liability account in Water Fund to account for potential amounts to be paid to the contractor. If the case is settled in the City's favor, the City plans to reduce the charges to the bond fund to the actual amount paid to the contractor.

Recommendation: We recommend that the bond fund only be charged for expenditures incurred and paid or payable. Generally Accepted Accounting Principles provide that expenditures would only be recorded if the City Attorney's office believed that it was *probable* that the City would have to pay the contractor the \$1.8 million. If the Attorney's office believed that the risk of loss was only *possible* or *remote* (as those terms are defined by professional standards), the liability and expenditure would not be recorded in accordance with Generally Accepted Accounting Principles.

• Four transactions tested totaling \$70,000 were supported by a detailed vendor invoices from Parson Infrastructure Technologies for construction safety program services for the water department and capital improvements. The invoices did not specify any project numbers. The CIP Analyst created a spreadsheet to allocate charges to all projects in the construction phase based on percentage of completion. The spreadsheets were not attached to the vendor invoices to provide support for the charges to individual projects. Additionally, the spreadsheets do not contain adequate detail to document the allocation methodology.

Recommendation: We recommend that the CIP Analyst modify the allocation spreadsheets to include the allocation calculations for each project. The

spreadsheets allocating costs across projects should also be retained with the vendor invoice to support project specific charges.

• Seven charges totaling \$674,795 were supported by journal vouchers or vendor invoices that were allocated to various projects. The allocation methodology was not documented on the journal voucher or the vendor invoice. We met with the individuals who initiated the journal vouchers or approved the vendor invoices and found that the allocation methodologies for all of the seven charges were reasonable.

Recommendation: We recommend that the individuals initiating journal entries provide documentation explaining the rationale behind allocations between projects. The documentation should be attached to the journal voucher. Additionally, when a vendor invoice is allocated between projects, the individual preparing the allocation should attach documentation explaining the allocation methodology. The documentation for transactions posted to the general ledger should stand on its own without further explanation from staff.

\* \* \* \* \*

We were not engaged to, and did not, perform an audit, the objective of which would be the expression of an opinion on the procedures referred to above. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the use of the City of San Diego, California and is not intended to be and should not be used by those who have not agreed to the procedures and taken responsibility for the sufficiency of the procedures for their purposes.

Mayor Hottman Melann R.C.

Irvine, California August 2, 2006

# CITY OF SAN DIEGO

### 2002 Water Revenue Bonds Sources and Uses of Bond Proceeds

	Per Official	Per Trustee's	Per Project
	<b>Statement</b>	<u>Receipt</u>	Status Report
Sources:			
Principal amount	\$286,945,000	286,945,000	
Net original issue premium	18,238,710	18,238,710	
Total sources	\$305,183,710	305,183,710	
Uses:			
Deposit to acquisition fund	\$193,606,992	193,606,992	198,090,352
Deposit to escrow funds for the advance			
refunding of a portion of the 1998 Certificate	86,346,263	86,346,263	
Deposit to reserve fund	21,937,658	21,937,658	
Cost of issuance and discount	3,292,797	3,292,797	
Total uses	\$305,183,710	305,183,710	

#### CITY OF SAN DIEGO 2002 Water Bonds CIP Detail

Bond					
Approved				CIP Funded by	
Project ID	Project ID	Description	Total CIP	Bond Proceeds	Other Sources
Items Specific					
	709101	<u></u>	\$ 4,303,229	40,260	4,262,969
	709105	Miramar Pipeline Improvements - Phase 3	1,255,683	702,607	553,076
	709106	Miramar Pipeline Improvements - Phase 4	71,331	43,948	27,383
	709200	Bonita Pipeline - Phase 2	2,433,362	918,832	1,514,530
	709450	Miramar Road Pipeline	12,368,770	726,216	11,642,554
	709490	Annual Allocation - Reclaimed Water Extensions	,,	66	(66)
	709520	Encanto Park Pipeline	1,795,722	18,981	1,776,741
	709530	Torrey Pines Rd. / La Jolla Blvd. Water Main Replacement	(260,107)	(260,107)	
	709540	North City Reclamation System	-	(4,248)	
	709550	San Pasqual Water Reclamation System	727,295	263,906	463,389
	709560	South Bay Reclamation System	1,235,266	16,145	1,219,121
	709630	North City Pipeline Improvements	159,112	108,418	50,694
	729200	Black Mountain Water Treatment Plant Property Acquisition	3,056,162	29,918	3,026,244
	732160	Black Mountain Reservoir	16,739,869	1,605,044	15,134,825
	732290	65th & Herrick Water Pump Station	3,028,538	1,203	3,027,335
	732460	Mid City Pipeline	20,822,860	1,359,685	19,463,175
	732480	Pomerado Pipeline No. 2	244,273	244,273	-
	732490	South San Diego Pipeline No. 2	36,144,711	5,157,417	30,987,294
	732500	Otay Water Treatment Plant Clearwell Storage	17,476,912	11,280,609	6,196,303
	732610	Alvarado Water Treatment Plant Upgrade & Expansion - Phase 1	109,869,122	4,550,794	105,318,328
	732613	Alvarado Water Treatment Plant Upgrade & Expansion - Phase 2	47,757,984	22,415,872	25,342,112
	732614	Alvarado Water Treatment Plant - Earl Thomas Reservoir	30,579,697	5,522,335	25,057,362
	732650	Barrett Reservoir Reconstruction	1,140,244	138	1,140,106
	732680	Deerfield Water Pump Station	7,527,453	31,604	7,495,849
	732720	Soledad Reservoir Rehabilitation	1,964,300	17,544	1,946,756
	732830	Raw Water Master Plan	312,068	300	311,768
	732840	Miramar Water Treatment Plant Upgrade & Expansion	77,754,465	38,492,135	39,262,330
	732841	Miramar Water Treatment Plant (WTP) Early Start Improvements, Pl	14,324,679	1,992,534	12,332,145
	732842	Miramar Water Treatment Plant (WTP) Early Start Improvements, Pl	21,300,085	14,747,395	6,552,690
	732850	Otay Water Treatment Plant Upgrade & Expansion	4,456,772	1,333,590	3,123,182
	732860	Otay Second Pipeline	2,498,519	34,856	2,463,663
	732910	Raw Water Reservoir Water Quality System	651,277	18,860	632,417
	733010	Serra Mesa Pump Station	641,005	19,328	621,677
	733170	Barrett Reservoir Outlet Tower	379,093	36,231	342,862
	733210	Morena Reservoir Outlet Tower Upgrade	322,332	24,158	298,174
	733210	Otay Water Treatment Plant Raw Water Pump Conversion	740,550	427,334	313,216
	733270	Waring Rd. Pump Station Upgrade	4,048,051	1,589,394	2,458,657
	733270	Rancho Bernardo Reservoir Upgrade	511,715	293,645	218,070
	733330	Annual Allocation - Air Valve Adjustments		1,060	(1,060)
	733380	Water Department Central Facility	23,361,585	664,566	22,697,019
	733410	Black Mountain Road Pipelines Project	21,378,139	9,263,077	12,115,062
	733410	Rancho Bernardo Pump Station No. 2	396,948	254,760	142,188
	733420	Lower Otay Reservoir Emergency Outlet Tower Improvement	303,574	18,136	
	733460	Parkland Pump Station	430,266		367,435
		CIP Program Management (Parsons)	34,857,457	02,031	34,857,457
	733470	Telemetry Control Systems (SCADA) - Phase 2	12,496,091	3,716,457	8,779,634
	733480	Water Flow Meter Installation	314,922	122,583	192,339
	733500 739000	Annual Allocation - Pressure Reduction Facility Upgrades	253		1,20,00,0
		El Capitan Dam Piezometers Replacements	166,191	295 295	165,896
	759280 759310	Water Department Security Upgrades	4,374,967	1,645,564	•
	759310 759320	Groundwater Asset Development Program	4,570,239		
	759320	Oroniawater Asset Development Flogram	7,510,439	710,332	3,371,007

**Bond** Approved

CIP Funded by **Bond Proceeds** Project ID Project ID Description **Total CIP** Other Sources Items Referenced as Annual Allocations in Exhibit A 73-327.1 Adobe Falls Water Pump Station - Upgrade 47,439 33,208 14,231 73-261.5 Alvorado Water Treatment Plant - Upgrade and Expansion - Phase I 40,243 28,172 12,071 73-261.7 Alvorado Water Treatment Plant - Upgrade and Expansion - Phase I 1,636 1,145 491 Alvorado Water Treatment Plant - Upgrade and Expansion - Phase I 73-261.8 2,164 1,515 649 73-333.1 Annual Allocation - Air Valve Adjustments and Relocations 156,994 7,440 149,554 Annual Allocation - Air Valve Adjustments and Relocations 12,084 73-333.2 37,712 25,628 74-925.1 Annual Allocation - Dams and Reservoirs 2,621,211 970,171 1,651,040 Annual Allocation - Dams and Reservoirs 74-925.2 485,274 88,999 396,275 74-925.3 Annual Allocation - Dams and Reservoirs 485,274 6,813 478,461 Annual Allocation - Dams and Reservoirs 74-925.4 176,628 13,478 163,150 74-925.5 Annual Allocation - Dams and Reservoirs 81,092 11,865 69,227 Annual Allocation - Dams and Reservoirs 74-925.6 8,510 5,958 2,552 73-900.1 Annual Allocation - Pressure Reduction Facilities Upgrade 1,211,131 847,791 363,340 73-900.2 Annual Allocation - Pressure Reduction Facilities Upgrade 1,075,141 752,348 322,793 73-900.3 Annual Allocation - Pressure Reduction Facilities Upgrade 7,986 5,590 2,396 70-949.1 Annual Allocation - Reclaimed Water Extension 990,743 569,300 421,443 Annual Allocation - Reclaimed Water Extension 70-949.2 314,743 152,395 162,348 70-949.3 Annual Allocation - Reclaimed Water Extension 689,730 407,718 282,012 70-949.4 Annual Allocation - Reclaimed Water Extension 5,779 8,256 2,477 Annual Allocation - Reclaimed Water Extension 70-949.5 240,043 3,753 236,290 Annual Allocation - Reclaimed Water Extension 70-949.6 11,551 2,577 8,974 70-949.8 Annual Allocation - Reclaimed Water Extension 11,451 2,688 8,763 73-230.7 Annual Allocation - Various Lakes and Docks 150,376 1,671 148,705 593,497 Annual Allocation - Various Lakes and Docks 73-230.8 830 592,667 73-230.9 Annual Allocation - Various Lakes and Docks 216,021 690 215,331 73-263.2 Annual Allocation - Water Pump Station Restorations 10,509 10,071 438 73-263.3 Annual Allocation - Water Pump Station Restorations 4,996,041 3,210,668 1,785,373 63,321 Annual Allocation - Water Service Meter Replacements 75-925.1 165 63,156 75-925.2 Annual Allocation - Water Service Meter Replacements 251,816 5,174 246,642 75-925.3 Annual Allocation - Water Service Meter Replacements 141,015 38,044 102,971 75-925.4 Annual Allocation - Water Service Meter Replacements 330,978 231,685 99,293 75-925.5 Annual Allocation - Water Service Meter Replacements 482,499 338,108 144,391 75-925.6 Annual Allocation - Water Service Meter Replacements 112,024 78,422 33,602 Annual Allocation - Water Service Meter Replacements 75-925.7 354,740 248,319 106,421 75-925.8 Annual Allocation - Water Service Meter Replacements 5,356 3,749 1,607 75-925.9 Annual Allocation - Water Service Meter Replacements 93,749 65,859 27,890 21,009 14,706 73-216.1 Black Mountain Reservoir 6,303 72-920.1 Black Mountain Water Treatment Plant 6,453 1,540 4,913 75-932.1 Ground Asset Development Program 120,079 84,478 35,601 75-932.2 Ground Asset Development Program (702)702 Ground Asset Development Program 75-932.8 985 (985)73-246.1 Mid-City Pipeline 9,414 6,461 2,953 73-284.3 Mirimar Water Treatment Plant - Upgrade and Expansion 56,048 38,420 17,628 73-284.5 Mirimar Water Treatment Plant - Upgrade and Expansion 230 161 69 11,435,341 5,533,509 5,901,832 70-954.1 North Cit Reclamation System 70-954.2 North Cit Reclamation System 5,093,121 2,590,881 2,502,240 70-954.3 North Cit Reclamation System 4,253,733 1,228,623 3,025,110 70-954.4 North Cit Reclamation System 1,136,994 609,072 527,922 70-954.5 North Cit Reclamation System 515,884 251,079 264,805 70-954.6 North Cit Reclamation System 3,204,761 1,550,178 1,654,583 70-954.7 North Cit Reclamation System 209,721 122,571 87,150 70-954.8 North Cit Reclamation System 567,061 227,242 339,819 70-954.9 North Cit Reclamation System 117,214 84,224 32,990 73-286.2 Otay Second Pipeline Improvements 676,019 473,214 202,805 73-286.3 Otay Second Pipeline Improvements 1,516,843 768,997 747,846

Bond	
Approve	(

Approved				CIP Funded by	
Project ID	Project ID	Description	<b>Total CIP</b>	<b>Bond Proceeds</b>	Other Sources
	73-286.4	Otay Second Pipeline Improvements	29,861	20,173	9,688
	73-286.5	Otay Second Pipeline Improvements	6,937	4,722	2,215
	73-286.6	Otay Second Pipeline Improvements	1,362,449	926,775	435,674
	73-286.7	Otay Second Pipeline Improvements	7,883	4,316	3,567
	73-286.8	Otay Second Pipeline Improvements	526,380	364,906	161,474
	73-286.9	Otay Second Pipeline Improvements	1,756,277	1,032,860	723,417
	73-250.1	Otay Water Treatment Plant - Mass Grading and Clearwell Storage	285	200	85
	73-285.1	Otay Water Treatment Plant - Upgrade - Phase II	591,539	367,320	224,219
	73-285.2	Otay Water Treatment Plant - Upgrade - Phase II	12,056	5,073	6,983
	73-291.1	Reservoir Water Quality Systems	25	18	7
	70-955.3	San Pasqual Water Reclamation System	10,850	3,550	7,300
	70-955.4	San Pasqual Water Reclamation System	234,495	74,815	159,680
	70-955.5	San Pasqual Water Reclamation System	87,599	102,396	(14,797)
	70-955.7	San Pasqual Water Reclamation System	295,278	160,555	134,723
	70-955.8	San Pasqual Water Reclamation System	1,636,801	1,111,104	525,697
	70-955.9	San Pasqual Water Reclamation System	5,445,335	3,245,781	2,199,554
	70-956.1	South Bay Reclaimed Water Pipeline	1,016,046	490,421	525,625
	70-956.2	South Bay Reclaimed Water Pipeline	472	2,914	(2,442)
	70-956.3	South Bay Reclaimed Water Pipeline	1,331	926	405
	70-953.1	Torrey Pines Road/La Jolla Boulevard Water Main Replacement	4,780,619	1,853,505	2,927,114
	70-953.2	Torrey Pines Road/La Jolla Boulevard Water Main Replacement	6,271,003	3,633,608	2,637,395
	70-953.3	Torrey Pines Road/La Jolla Boulevard Water Main Replacement	841,208	42,907	798,301
	70-953.4	Torrey Pines Road/La Jolla Boulevard Water Main Replacement	397,396	199,918	197,478
	70-953.5	Torrey Pines Road/La Jolla Boulevard Water Main Replacement	2,074,837	1,438,474	636,363
	73-338.1	Water Department Central Facility	144,453	98,163	46,290
	75-931.1	Water Department Security Upgrade	135,448	80,135	55,313
	75-931.2	Water Department Security Upgrade	343,421	104,028	239,393
	75-931.3	Water Department Security Upgrade	48,940	34,255	14,685
	75-931.4	Water Department Security Upgrade	2,091	1,071	1,020
	75-931.5	Water Department Security Upgrade	863,111	466,092	397,019
	75-931.6	Water Department Security Upgrade	208,492	141,757	66,735
	75-931.7	Water Department Security Upgrade	879	615	264
	75-931.8	Water Department Security Upgrade	57,208	32,332	24,876
	75-931.9	Water Department Security Upgrade	1,889	160	1,729
73-230.0	73-231.0	BLF - Mirimar Reservoir State Contract	379,264	739	378,525
73-230.0	73-231.1	BLF - Lower Otay Reservoir State Contract	401,810	657	401,153
73-230.0	73-231.2	BLF - San Vicente Reservoir State Contract	167,069	985	166,084
73-230.0	73-231.3	BLF - San Vicente Reservoir State Contract	160,293	903	159,390
73-277.0	73-309.2	Pt Loma Reservoir Rehab	3,289,820	21,157	3,268,663
73-277.0	73-309.4	Chesterton Standpipe Reservoir	439,174	1,284	
73-277.0	73-309.7	Emerald Hills Standpipe Reservoir	185,975	3,803	182,172
73-277.0	73-309.8	Lomita Village Standpipe Reservoir	565,750	1,565	
73-277.0	73-400.0	Encanto Standpipe Reservoir	309,634		
73-277.0	73-400.1	University Heights Elevated Tank Res.	5,942	292	
73-277.0	73-400.2	La Jolla Country Club Reservoirs	443,218	16,491	
73-277.0	73-400.4	Pomerado Park Reservoir Rehab	304,800	91,808	
73-277.0	73-400.5	Paradise Mesa Standpipe Reservoir	455,130	1,546	453,584
73-277.0	73-400.6	Catalina Standpipe/Reserreno - Ph II	313,483	2,524	310,959
73-277.0	73-400.7	La Jolla View Reservoir Deterd. Stell	121,315		
73-277.0	73-400.8	La Jolla Exchange Reservoir	68,768		68,731
73-083.0	73-855.3	La Jolla Group Job 716	1,196		j -
73-083.0	73-834.3	Water Main Repl Group 464A	935,250		
73-083.0	73-836.1	Water Main Repl. Group #601	392,680		
73-083.0	73-836.2	Water Main Repl. Group #490	744,193		
73-083.0	73-836.8	Water Main Repl. Group #486	1,098,038		•
73-083.0	73-837.0	Water Main Repl. Group #79	932,690		
73-083.0	73-837.1	Water Main Repl. Group #76	182,804		
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Bond					
Approved				CIP Funded by	
Project ID	Project ID	Description	Total CIP	Bond Proceeds	Other Sources
73-083.0	73-837.8	Water Main Repl. Group #90	728,307	61,059	667,248
73-083.0	73-838.8	Water Main Repl. Group #494	1,001,563	56,971	944,592
73-083.0	73-839.2	Water Main Replacement Group 501	1,889,257	1,174,227	715,030
73-083.0	73-839.6	Water Main Replacement Group 606	1,040,706	52	1,040,654
73-083.0	73-839.9	Water Main Replacement Group 505	1,012,818	286	1,012,532
73-083.0	73-840.3	Lead Service Replacement Group 517	-	(32,264)	32,264
73-083.0	73-840.4	Lead Service Replacement Group 518	0.250.025	(141)	
73-083.0	73-840.5	Lead Service Replacement Group 516 - Construction	2,358,237	1,458,640	899,597
73-083.0	73-840.9	Lead Service Replacement Group 514	1,947,979	97	1,947,882
73-083.0	73-841.3	Lead Service Replacement Group 608	48,696	257	48,439
73-083.0	73-841.5	Water Group 515	1,337,959	46	1,337,913
73-083.0	73-842.1	Replacement Group 522	1,510,655	10,913	1,499,742
73-083.0	73-842.3	Sewer and Water Group 616	60,572	1,563	59,009
73-083.0	73-842.4	Del Cerro Highlands Pump Plant	1,379,583	4,898	1,374,685
73-083.0	73-842.7	Water Group 620	1,303,432	50,220	1,253,212
73-083.0	73-842.9	Water Group 615	1,268,687	215	1,268,472
73-083.0	73-843.1	Water Main Replacement 489	939,758	40,970	898,788
73-083.0	73-843.6	Water Main Group 521	433,414	111,391	322,023
73-083.0	73-844.3	Replacement Group 519	2,325,303	1,522,479 202,263	802,824 2,157,826
73-083.0	73-844.4	Replacement Group 520	2,360,089	202,203	
73-083.0	73-844.6 73-845.1	Water Group 518-B Water/Sewer Group 529 & 530	562,758 2,491,941	963	562,542 2,490,978
73-083.0	73-845.1	Embarcadero; Water Group Replacement 532	358,178	28,072	330,106
73-083.0		Water/Sewer Group 604	105,442	164	105,278
73-083.0 73-083.0	73-845.3 73-845.5	Airport; Water Group Replacement 533	169,523	9,853	159,670
	73-845.8	Group 527A - Water Main Replacement	1,686,041	29,844	1,656,197
73-083.0 73-083.0	73-845.8	Plaza de Panama Fountain-realign the water main	8,740	366	8,374
73-083.0	73-846.0	Water Group 640	68,063	49,041	19,022
73-083.0	73-846.4	Water Group 524	2,469,866	1,254,992	1,214,874
73-083.0	73-847.0	Group 530 - Water Main Replacement	96,581	48,945	47,636
73-083.0	73-847.1	Group 5304 - Water Main Replacement	1,381,669	766	1,380,903
73-083.0	73-847.3	Harbor Island Water Main-Secondary System	240,554	43,242	197,312
73-083.0	73-847.4	Carmel Valley Road west of I-5 Water Mains	812	214	598
73-083.0	73-847.5	Water Group 638-Penninsula Community	-	(13,481)	
73-083.0	73-847.8	Water Group Replacement - Group 637	517,540	23,773	493,767
73-083.0	73-847.9	Group 649 - Water Main Replacement - Kensington	82,994	46,521	36,473
73-083.0	73-848.1	Group 650 - Water Main Replacement - Kensington	103,565	53,440	50,125
73-083.0	73-848.2	Group 651 - Water Main Replacement - Kensington	115,985	4,267	111,718
73-083.0	73-848.3	Group 652 - Water Main Replacement - Kensington	23,088	181	22,907
73-083.0	73-848.4	El Capitan Pipeline- University Hts - Trestle #12	444,758	7,835	436,923
73-083.0	73-848.7	Group 658 - Water Main RL - Ocean Beach/Peninsula	227,126	45,570	181,556
73-083.0	73-848.9	Group 661 - Water Main RL - Mission Hills (Presidio)	312,128	339	311,789
73-083.0	73-849.0	Group 662 - Water Main RL - Mission Hills (Heritage)	356,072	34,902	321,170
73-083.0	73-849.1	Group 663 - Water Main RL - Mission Hills (Old Town)	555,035	(17,159)	
73-083.0	73-849.5	Mirimar 712/N. City 610-Pressure Zones Water Study	154,109	18,189	135,920
73-083.0	73-849.7	Group Job 489A Water Main Replacement	1,315,133	12,277	1,302,856
73-083.0	73-849.8	Group Job 490A Water Main Replacement	1,040,407	19,476	1,020,931
73-083.0	73-849.9	Water Group 668 Ocean Beach - So Mstr Repl	33,383	16,285	17,098
73-083.0	73-850.0	Water Group 667 Ocean Beach - So Mstr Repl	679,709	423,857	255,852
73-083.0	73-850.1	Water Group 669 Ocean Beach - So Mstr Repl	520,256	9,474	510,782
73-083.0	73-850.2	Water Group 666 Ocean Beach - So Mstr Repl	607,167	398,074	209,093
73-083.0	73-850.3	Water Group 670 Ocean Beach - So Mstr Repl	1,302,351	835,098	467,253
73-083.0	73-850.4	Water Group 660 Ocean Beach - So Mstr Repl	255,042	1,596	253,446
73-083.0	73-850.5	Water Grp 473 Golden Hill Water Main Replacement	1,863,535	9,691	1,853,844
73-083.0	73-850.6	Water Group Job 673	1,351,603	702,939	
73-083.0	73-850.7	Water Group Job 674 Water Main Replacement	405,091	34	
73-083.0	73-850.8	Water Group Job 671 Water Main Replacement	411,888	3,872	•
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Bond					
Approved				CIP Funded by	
Project ID	Project ID		Total CIP	Bond Proceeds	Other Sources
73-083.0	73-851.2	Water Group 680	220,241	116,693	103,548
73-083.0	73-851.3	Water Group 675	1,178,472	734,895	443,577
73-083.0	73-851.5	Water Group 676	121,292	63,212	58,080
73-083.0	73-851.6	Water Group 681	52,656	837	51,819
73-083.0	73-851.7	Water Group 282	69,235	39,097	30,138
73-083.0	73-851.8	Suncrest Dr Water Repl.	1,541,113	8	1,541,105
73-083.0	73-851.9	Suncrest Dr Water Repl.	123,822	1,074	122,748
73-083.0	73-852.0	Arroyo Sorrento Rd	942,226	1,551	940,675
73-083.0	73-852.1	Centre City: GRP 535	2,277,319	1,194,464	1,082,855
73-083.0	73-852.2	Centre City: GRP 536	1,584,218	796,426	787,792
73-083.0	73-852.3	Centre City: GRP 537	2,663,009	1,220,319	1,442,690
73-083.0	73-852.4	Centre City: GRP 538	1,523,578	717,385	806,193
73-083.0	73-852.5	Centre City: GRP 539	3,507,160	2,311,023	1,196,137
73-083.0	73-852.6	City Heights: GRP 686	787,761 1,409,920	47,178 807,244	740,583 602,676
73-083.0	73-852.7	Water Grp Job 525D			103,545
73-083.0	73-852.8	City Heights: Group 684	119,316 2,054,163	15,771 998,563	1,055,600
73-083.0	73-852.9	Group Job 525A	188,379	22,286	166,093
73-083.0	73-853.0	Group Job 525B		25,322	
73-083.0	73-853.1	Group Job 525C	107,727	230,723	82,405
73-083.0	73-853.2	City Heights Grp: 683	360,851		130,128
73-083.0	73-853.3	University Heights GJ 688	952,750	610,506	342,244
73-083.0	73-853.4	University Heights GJ 690	508,636	327,764	180,872
73-083.0	73-853.5	Water Main Repl Group 464B	80,170	34,765	45,405
73-083.0	73-853.6	Water Main Repl Group 464C	2,050,176	1,145,509	904,667
73-083.0	73-853.7	Redwood & 31st - Phase II Water Group 694	185,045	97,016	88,029
73-083.0	73-853.8	Group Job 691 - Northpark	14,675	426	14,249
73-083.0	73-853.9	Group Job 693 - Northpark	70,387	34,033	36,354
73-083.0	73-854.0	Group Job 695 - Southpark	41,143	19,016	22,127
73-083.0	73-854.2	Group Job 702	1,004,044	633,408	370,636
73-083.0	73-854.4	Talmadge Water Group Repl Job 704	1,345,441	862,505	482,936
73-083.0	73-854.5	Talmadge Water Group Repl Job 705	60,326	19,128	41,198
73-083.0	73-854.6	Middletown Group Job 699	180,310	90,189	90,121
73-083.0	73-854.7	Middletown Group Job 701	2,460	155	2,305
73-083.0	73-854.8	La Jolla Boulevard Pipeline	540,907	2,715	538,192
73-083.0	73-855.0	Talmadge Water Group Job 703A	78,565	52,407	26,158
73-083.0	73-855.1	La Jolla Group Job 540	329,243	120,550	208,693
73-083.0	73-855.2	La Jolla Group Job 541	134,057	10,385	123,672
73-083.0	73-855.3	La Jolla Group Job 716	71,694	37,509	34,185
7.3-083.0	73-855.5	N Encanto Wtr Improvement Water Group 543	1,322,745	801,195	521,550
73-083.0	73-855.6	Group Job 709W	76 760	(141)	
73-083.0	73-855.8	Group Job 711W	76,768	(41,369)	
73-083.0	73-855.9	Group Job 717	360	252	
73-083.0	73-856.0	Group Job 717	45,104	347	44,757
73-083.0	73-856.1	Group Job 720	16,732	9,629	
73-083.0	73-856.4	Downtown Enhancements CIP 73-083.0	817,837	21,826	
73-083.0	73-856.5	Group Job 544	237,032	118,729	
73-083.0	73-856.6	Group Job 545	1,132,264	491,375	
73-083.0	73-856.7	Group Job 546	153,640	27,168	
73-083.0	73-857.0	Group Job 687A	577	168	
73-083.0	73-857.2	Group Job 548	1,752	93	
73-083.0	73-857.3	Vista Sorrento Parkway Main Replc	6,734	2,238	
73-083.0	73-857.4	AA-Water & Sewer Group 725	186,978	61,816	
73-083.0	73-857.5	AA-Water Group 552	28,673	466	
73-083.0	73-857.6	AA-Water Group 551	15,577	2 2 2 2 0	•
73-083.0	73-857.7	AA-Water Group 550	234,874	83,360	
73-083.0	73-857.8	AA-Water Group 549	208,312		
73-083.0	73-857.9	Group Job 723	119,018	55,182	63,836

Bond					
Approved				CIP Funded by	
Project ID		Description	Total CIP	Bond Proceeds	Other Sources
73-083.0	73-858.1	Water Main Replc Group 661 B		(2,512)	2,512
73-083.0	73-858.3	Sewer and Water Repl Group 697	55,434	30,034	25,400
73-083.0	73-858.5	College Area Group Job 553	1,923,195	1,116,472	806,723
73-083.0	73-858.6	Water & Sewer Group 605A	112,503	(3,145)	115,648
73-083.0	73-858.7	Water & Sewer Group 644	34,165	11,777	22,388
73-083.0	73-858.8	Water Group Job 554	75,477	452	75,025
73-083.0	73-858.9	Water Group Job 555	25,543	1,220	24,323
73-083.0	73-859.0	Water Group Job 726	156,435	79,659	76,776
73-083.0	73-859.1	Water Group Job 727	136,632	79,597	57,035
73-083.0 73-083.0	73-859.2	Water Group Job 728	79,268	39,321	39,947
73-083.0	73-859.3 73-859.4	Water Group Job 729	76,987	41,236	35,751
73-083.0	73-859.4	Water Group Job 731	65,382	35,977	29,405
	73-859.5	Water Group Job 731	58,245	30,692	27,553
73-083.0 73-083.0	73-859.7	Water Group Job 732 Water Group Job 733	64,743	32,602	32,141
	73-859.7	<del>_</del>	632,733	410,041 90,513	222,692
73-083.0		Water & Sewer Group Job 677	160,801		70,288
73-083.0	73-859.9 73-860.0	Jamacha Road Improvements	947,147	607,704	339,443
73-083.0	73-860.0	Lisbon Street Widing	1,341	75	1,266
73-083.0 73-083.0	73-860.1	16 IN Cast Repl Natural Hist Museum East Linda Vista TS Ph 2	166,906	1,210	165,696
73-083.0	73-860.2	Knoxville/Bianca Accel Project	43,649	21,429	22,220
73-083.0	73-860.4	Water & Sewer GJ 718	807,579	520,594	286,985
73-083.0	73-860.4	Sewer & Water Group 735	96,822	(17,914)	17,914
73-083.0	73-860.7	Sewer & Water Group 737	1,760	54,018 334	42,804
73-083.0	73-860.7	Water Group 560	142	2	1,426 140
73-083.0	73-861.0	Water Group 561	838	106	732
73-083.0	73-861.2	Water Group Job 687	193,381	29,508	163,873
73-083.0	73-861.4	Water Group 740	17,597	8,853	8,744
73-083.0	73-861.5	Water Group 741	41,810	17,247	24,563
73-083.0	73-861.6	Sewer & Water Group 665	276	189	24,303
73-083.0	73-861.7	Sewer & Water Group Job 742	128,654	68,925	59,729
73-083.0	73-861.8	Sewer & Water Group Job 743	109,983	50,614	59,369
73-083.0	73-861.9	Sewer & Water Group Job 744	19,390	4,315	15,075
73-083.0	73-862.0	Sewer & Water Group Job 745	22,016	1,578	20,438
73-083.0	73-862.1	Sewer & Water Group Job 746	30,600	6,254	24,346
73-083.0	73-862.2	Sewer & Water Group Job 747	218,975	126,603	92,372
73-083.0	73-862.3	Sewer & Water Group Job 748	42,493	7,620	34,873
73-083.0	73-862.4	Sewer & Water Group Job 749	55,934	12,013	43,921
73-083.0	73-862.5	Swr & Wtr Group Job 751	23,193	11,368	11,825
73-083.0	73-862.6	Sewer & Water GJ 752	22,665	15,527	7,138
73-083.0	73-862.7	Sewer & Water GJ 753	100,745	65,889	34,856
73-083.0	73-862.8	Sewer & Water Group Job 754	65,132	43,693	21,439
73-083.0	73-862.9	Water Group 718A	34,006	21,743	12,263
73-083.0	73-863.0	Sewer & Water GJ 756	44,559	28,982	15,577
73-083.0	73-863.1	Sewer & Water GJ 758	28,319	17,443	10,876
73-083.0	73-863.2	Water Group Job 637B	742,864	519,946	222,918
73-083.0	73-863.3	Sewer & Water Group Job 759	37,873	25,434	12,439
73-083.0	73-863.4	Sewer & Water Group 760	111,489	70,118	41,371
73-083.0	73-863.5	Sewer & Water GJ 764	13,330	8,701	4,629
73-083.0	73-863.6	Sewer & Water GJ 765	29,831	20,009	9,822
73-083.0	73-863.7	Sewer & Water GJ 766	57,447	39,317	18,130
73-083.0	73-863.8	Sewer & Water GJ 761	50,253	34,826	15,427
73-083.0	73-863.9	Sewer & Water GJ 763	39,102	27,182	11,920
73-083.0	73-864.0	Sewer & Water Group Job 685	46,056	27,317	18,739
73-083.0	73-864.1	Sewer & Water Group 707	140,928	98,165	42,763
73-083.0	73-864.2	Sewer & Water GJ 768	198,881	132,004	66,877
73-083.0	73-864.3	Sewer & Water GJ 689	41,104	21,783	19,321
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Bond					
Approved				CIP Funded by	
Project ID	Project ID	Description	Total CIP	Bond Proceeds	Other Sources
73-083.0	73-864.4	Sewer & Water GJ 764A	35,172	23,636	11,536
73-083.0	73-864.5	Sewer & Water GJ 773	42,632	29,843	12,789
73-083.0	73-864.6	Sewer & Water GJ 789	31,247	32,026	(779)
73-083.0	73-864.7	43rd St & Nat. Ave Align	35,557	24,889	10,668
73-083.0	73-864.8	Water Group 772	39,221	25,534	13,687
73-083.0	73-864.9	Sewer & Water Grp 778	63,400	66	63,334
7.3-083.0	73-865.0	Sewer & Water Grp 785	32,497	22,750	9,747
73-083.0	73-865.1	Sewer & Water Grp 776	65,962	44,530	21,432
73-083.0	73-865.2	Sewer & Water GJ 787	3,763	2,634	1,129
73-083.0	73-865.3	Sewer & Water GJ 774	27,780	19,447	8,333
73-083.0	73-865.4	Sewer & Water GJ 775	28,667	20,067	8,600
73-083.0	73-865.5	Sewer & Water GJ 780	2,242	1,548	694
73-083.0	73-865.6	Sewer & Water GJ 781	17,821	3,272	14,549
73-083.0	73-865.7	Sewer & Water GJ 782	24,992	16,894	8,098
73-083.0	73-865.9	Water Group 807	7,493	2,767	4,726
73-083.0	73-866.0	Manning Canyon	67,947	41,183	26,764
73-083.0	73-866.1	Annual Allocation - Pressure Reduction Upgrade	3,828	2,445	1,383
73-083.0	73-866.2	Sewer & Water GP 779	11,236	7,864	3,372
73-083.0	73-866.3	Sewer & Water GP 821	3,813	2,669	1,144
73-083.0	73-866.4	Sewer & Water Group 770	6,762	3,594	3,168
73-083.0	73-866.5	Sewer & Water Group 792	17,466	12,225	5,241
73-083.0	73-866.7	Water Main Replacement Group 464A	35,089	24,561	10,528
73-083.0	73-866.8	Water Group Job 822	98,908	62,106	36,802
73-083.0	73-866.9	Sewer & Water GP 787 Canyon	1,041	729	312
73-083.0	73-867.0	Sewer & Water GP 799	238	167	71
73-083.0	73-867.1	Annual Allocation - Pressure Reduction Upgrade	546	382	164
73-083.0	73-867.2	Annual Allocation - Pressure Reduction Upgrade	1,129	790	339
73-083.0	73-867.3	Sewer & Water Group 788	16,849	11,177	5,672
73-083.0	73-867.4	Annual Allocation - Pressure Reduction Upgrade	84,112	50,331	33,781
73-083.0	73-867.5	Water & Sewer Group 814	1,524	536	988
73-083.0	73-867.6	La Jolla Group Job 540	78,196	45,120	33,076
73-083.0	73-867.7	La Jolla Group Job 540	8,174	372	7,802
73-083.0	73-867.8	La Jolla Group Job 540	13,946	9,763	4,183
74-925.0	74-975.0	Damn & Reservoirs: Water Level Sensors	1,691,627	24	1,691,603
74-925.0	74-975.2	Lower Otay Bridge/Dam	89,176	7,074	82,102
74-925.0	74-975.3	Lake Southernland Bridge/Damn	273,874	214	273,660
74-925.0	74-975.4	Raw Wtr Pipelines-Valve Mtr Rpl	434,536	302,563	131,973
73-277.0	75-910.5	Catalina Standpipe Navy Pump Sta. A42	280,345	864	279,481
Total			\$ 728,035,071	198,090,352	529,944,719

### CITY OF SAN DIEGO

Independent Accountant's Report on Agreed-Upon Procedures Applied to Use of Wastewater Fund Bond Proceeds



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Office of the Mayor City of San Diego

## Independent Accountant's Report on Agreed-Upon Procedures Applied to Use of Wastewater Fund Bond Proceeds

We have applied the procedures enumerated below to the City of San Diego's Wastewater Fund bond proceeds. These procedures, which were agreed to by the City of San Diego were performed solely to assist the City in determining the allowability of the uses of bond proceeds.

This engagement to apply agreed-upon procedures was performed in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of the procedures is solely the responsibility of the specified users of the report. Consequently, we make no representations regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures performed and the results of those procedures were as follows:

#### ANALYSIS OF SOURCES AND USES OF DEBT PROCEEDS SEWER REVENUE BONDS

1. We reviewed the Indenture of the \$152,000,000 Public Facilities Financing Authority of the City of San Diego Non-Transferable Subordinated Sewer Revenue Bonds, Series 2004. We compared the bond proceeds per the Indenture to a detailed listing of capital projects funded by the bond proceeds (Project Status Report).

Results: The bond proceeds per the indenture were \$152,000,000. The expended bond proceeds per the Project Status Report were \$152,219,032. The expended amounts exceeded the original proceeds of the bonds due to additional resources generated through investment earnings on unspent bond proceeds.

2. We agreed the total expenditures per the Project Status Report (\$152,219,032) to the cumulative expenditures recorded in the Public Facilities Financing Authority construction fund.

Results: No exceptions were noted.

3. We reviewed the Master and Supplemental Installment Purchase Agreements to identify the listing of bond approved capital projects. We also reviewed the Master Installment Purchase Agreement to identify the procedures for modifying the listing of capital projects.

Results: Exhibit A of the Installment Purchase Agreement defines the components of the bond funded project as follows:

The 2004 components consist of certain capital improvements to (1) the City's Metropolitan System including improvements to certain interceptor lines, the Point Loma Treatment Facility, North City System, South Bay System, Wastewater Management Computer Network (COMNET) and the City's wastewater laboratory facilities and (2) the City's Municipal System including replacement and upgrading of certain pipelines, sewer mains, trunk sewer lines and pump stations.

The Master Installment Purchase Agreement, dated September 1, 1993, describes the procedures for changing projects as follows:

From time to time and at any time, the City may modify or amend the description of the project, to eliminate any part thereof and/or substitute another project or projects, all without obtaining any consent, by filing an amended Exhibit A with the Authority and the Trustee; provided however, that no such amendment shall substitute a project or projects which are not to be owned by the Sewer Revenue Fund.

The City has interpreted Exhibit A to include all capital projects listed in the City Council approved CIP budget for the Sewer Revenue Fund and all capital projects funded with the Muni and Metro interim financing proceeds. Accordingly, the City did not file an amended Exhibit A with the Corporation and the Trustee. The bond documents did not specifically provide for this interpretation of the substitution requirement. We recommend that future debt issuances explicitly acknowledge the acceptability of this interpretation in the list of authorized projects for that debt issue..

4. We obtained the Project Status Report for the bonds that lists actual expenditures, by project, funded with bond proceeds. We compared the list of bond approved projects to the list of actual expenditures by project (*Schedule 1*). We differentiated between those projects originally identified as eligible for debt financing versus (Muni and Metro 2004 capital projects) those projects included in the annual CIP budget for the Sewer Fund, projects included in amendments to the annual CIP budget, and other projects. We also identified the portion of each project's expenditures that were "debt financed" versus the portion that was "financed with other funding sources."

Results: Schedule 1 provides the above detail by project. The following is a summary of Schedule 1:

Muni and Metro 2004 projects	\$ 70,773,464	46.49%
Annual CIP budget projects	81,111,239	53.29%
Other expenditures	334,329	22%
Total	\$152,219,032	100.00%

The "other expenditures" of \$334,329 noted on the previous page are for legal fees associated with the abandoned issuance of the 2003 Sewer Bonds. The City obtained documentation from the 2004 Sewer Bonds' council, Hawkins Delafield & Wood, LLP, stating that since the 2004 bonds were being issued for the same purpose as the 2003 bonds, the costs associated with the 2003 bonds are eligible for reimbursement by the 2004 bonds.

- 5. We selected a sample of 10 projects (accounting for 33% of total expenditures) for additional testing. The sample included all projects with expenditures of over \$5 million and four projects selected judgmentally. From the sample of 10 projects, we selected 37 transactions (accounting for over \$9 million and 6% of total expenditures) and performed the following procedures:
  - a. We determined that the project description noted on the vendor invoice agreed to the project description noted on the Project Status Report.
  - b. We determined that the amount of bond expenditures per the Project Status Report agreed to the amount the City paid to the vendor.
  - c. We determined that the documentation was sufficient to support the charge to the bond.

Results: One charge totaling \$132,908 was a journal voucher correcting a misposting to another project. The journal voucher was supported by an e-mail from an Associate Management Analyst.

Recommendation: We recommend that the individuals initiating correcting journal entries provide documentation supporting the amount of the adjustment. The documentation should be attached to the journal voucher. The documentation for transactions posted to the general ledger should stand on its own without further explanation from staff.

\* \* \* \* \*

We were not engaged to, and did not, perform an audit, the objective of which would be the expression of an opinion on the procedures referred to above. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the use of the City of San Diego, California and is not intended to be and should not be used by those who have not agreed to the procedures and taken responsibility for the sufficiency of the procedures for their purposes.

Mayor Hollman Mclann RC.

#### CITY OF SAN DIEGO Wastewater CIP Listing

Project No.	Subproject No. Description	Total CIP	CIP Funded by Bond Proceeds	Other Sources
	on Muni and Metro financing document:	Total CII	Dona Frocceas	Other Bources
41.927.9	Pump Station 64 Odor Scrubber Rehabilitation	29,702	-	29,702
41-927.8	Standby Electrical Power system	296,799	144,006	152,793
41-928.1	Value Engineering For Pump Station 64, 65, Penasquitos & East Mission Gorge	80,004	13,246	66,758
41-928.2	Pump Station 65 Cathodic Protection	251,325	.5,2.10	251,325
41-928.3	Pump Station 65 Auto Transfer Switch	322,821	155,091	167,730
41-928.4	Removal Second Stage Pump At Penasquitos	262,161	28,320	233,841
41-928.5	Screens Design Replacement PS 64, 65, Penasquitos	117,187	64,477	52,710
41-928.6	Pump Station 64 Large Valve	36,838	,	36,838
41-928.7	Pump Station 64 Flow Meter Replacement Project	78,418	**	78,418
41-928.8	East Mission Gorge Electrical Room Cooling	85,436	-	85,436
46-139.2	Home Avenue T. S. Contract III	3,632,304	14,445	3,617,859
46-162.1	East Linda Vista Trunk Sewer Phase 2	2,798,133	2,264,299	533,834
46-196.1	Maintenance Facilities Relocation: MOC 1 Office Improvements	2,867,194	258,060	2,609,134
46-196.3	Maintenance Facilities Relocation: MOC 6 WWC Warehouse	115,723	31,983	83,740
40-910.2	Chollas Valley Trunk Sewer*	7,616,658	5,687,546	1,929,112
40-920.4	East Mission Gorge Trunk Sewer Rehabilitation*	12,890,910	16,938	12,873,972
40-927.0	Centre City sewer Improvements*	2,327,745	-	2,327,745
40-928.0	South Pacific Highway Trunk Sewer*	3,672,612	1,859,587	1,813,025
40-930.0	Otay Mesa Trunk Sewer*	11,701,289	5,244,545	6,456,744
40-931.0	South Mission Valley Trunk Sewer*	1,426,304		1,426,304
40-932.0	Camden Redevelopment	71,127	-	71,127
41-929.0	Pump Station Upgrades*	2,173,745	-	2,173,745
45-934.0	Vactor Cleanings Disposal Site	392,511	-	392,511
45-936.0	Sewer System Canyon Access*	3,480,898	-	3,480,898
45-938.0	Beach Area Low Flow Storm Drain Diversion	2,251,176	~	2,251,176
45-946.0	South Bay Reclaimed Water Storage Tank*	1,423,127	283,682	1,139,445
46-117.0	Pump Station 65 - Expansion and Force Main*	22,936,927	992	22,935,935
46-120.0	Peasquitos Trunk Sewer Relief*	57,672,440	-	57,672,440
46-122.0	Carmel Valley Trunk Sewer Replacement - Sewer Pump Station 65*	8,295,608	-	8,295,608
46-136.0	Carmel Valley Trunk Sewer E/O I-5*	8,290,397	-	8,290,397
46-138.0	Highland Park Estates Trunk Sewer - Phase II*	1,305,399	-	1,305,399
46-139.0	Home Avenue Trunk Sewer - Contracts 1, 2 And 3*	2,144,069	~	2,144,069
46-142.0	Sewer Pump Station 24*	5,333,176	295,929	5,037,247
46-168.0	Telemetry Control Systems - SCADA*	8,528,858	1,597,572	6,931,286
46-188.0	Pump Station 64 - Improvement Project* Formerly Pump Station 64 - HPO Injection	1,719,301	-	1,719,301
46-191.0	Brine Management Force Main and Pump Station	967,553	*	967,553
46-194.2	La Jolla/Pacific Beach Trunk Sewer - Chelsea Street Relocation*	8,260,042	5,836,890	2,423,152
46-195.0	Belt Street Trunk Sewer*	891,583	-	891,583
46-195.8	Miramar Road Trunk Sewer*	702,181	179,779	522,402
46-196.6	Balboa Trunk Sewer*	563,479		285,634
46-196.9	Montezuma Trunk Sewer*	566,418		566,418
46-197.0	Sorrento Valley Trunk Sewer Relocation*	10,972,214	•	10,358,119
46-197.6	USIU Trunk Sewer*	1,071,202		246,157
46-197.9	Lake Murray Trunk Sewer In Canyon*	798,732	•	170,609
46-198.0	UCSD Trunk Sewer*	2,377,221	34,470	2,342,751
46-199.0	West Linda Vista Trunk Sewer*	1,558,945		1,558,945
46-200.0	Sewer Pump Station 30A Relocation*	9,045,821	, ,	6,213,273
46-205.0	Harbor Drive Trunk Sewer Replacement*	622,510		311,208
46-208.0	San Pasqual Effluent Disposal	857		857
46-506.0	Pipeline Rehabilitation In The R.O.W. And Easments - Phase A*	17,299,996		3,124,308
46-601.6 46-602.6	Sewer Pump Station 45*	12,340,027		4,770,932
	Sewer Pump Station 7.0 der Central System	1,265,056		1,265,056
41-926.1 41-926.2	Pump Station 2 Odor Control System	357,694	,	286,775
41-926.2	P.S. 1 Liquid Rheostats P.S. 2 Liquid Rheostats	314,358		152,800
41-926.4		298,202		153,868
41-926.4	Pump Station 2 Parking Lot Construction P. S. 1 Bleach Tank Replacement	60,646		60,646
71-920.3	г. э. г втеаси тапк кергасентен	32,722	-	32,722

41-926.6	P. S. 1 & 2 Sump Pumps/Well Transfer Pumps & Venturi Replacement	1,256,916	1,000,062	256,854
41-926.7	Design oif Pump Station 1 Sluice Gates	707,836	614,072	93,764
41-926.9	P. S. 2 Heat Exchangers Modifications	432,545	24,545	408,000
41-929.1	P. S. 1 & 2 New Pumps Actuation System Design	196,794	35,748	161,046
41-929.2	P. S. 1 & 2 Power Reliability Investigation & Design	570,703	269,863	300,840
41-929.5	P. S. Liquid Nat Gas Pre-Design	65,285	-	65,285
41-929.6	P. S. Security Fence and Gate	171,583	25,766	145,817
41-929.7	P. S. 1 & 2 Design And Installation Level Indicators	65,627	14,223	51,404
41-929.8	P. S. 1 & 2 Screens Design & Installation	118,300	99,356	18,944
41-929.9	Screening Room Liner Improv	30,470	13,564	16,906
41-930.0	P. S. 1 & 2 Fiber Optic Installation	961,026	742,722	218,304
41-930.1	P. S. 2 Concrete Work	14,102	11,449	2,653
41-930.3	P. S. 2 Restroom Relocation	115,520	-	115,520
42-913.1	MBC Plant Imp. Centrifuges Digesters	4,587,513	500	4,587,013
42-913.3	MBC Plant Improvements Centrifuges Digesters	61,773	_	61,773
42-913.4	MBC Access Road	80,706	0 100	72,318
			8,388	
42-913.5	MBC Air Release Valve	10,149	-	10,149
42-913.6	MBC Access To Valves In	15,500	-	15,500
42-913.7	MBC Sump Pumps	70,050	2,921	67,129
42-913.8	MBC Digester Viewport REM	24,906	1,035	23,871
42-913.9	MBC Duct Cleaning Access	39,971	, , , , , , , , , , , , , , , , , , ,	39,971
42-914.2	MBC Boiler Gas Meter Inst.			
		5,188	-	5,188
42-914.4	MBC Wash System For Militronic	569	-	569
42-914.5	MBC Design Modification	79,197	22,264	56,933
42-914.6	MBC Clarifier Access Station	10,649	4,545	6,104
42-914.7	Storm Drain	407,006	211,891	195,115
42-914.8	MBC Grit Teacups Access Platform	942,370	56,459	885,911
42-914.9	MBC Odor Control Modifications		30,437	
		215,082	-	215,082
42-915.1	MBC TC Wetwell Mixer	1,307	-	1,307
42-915.2	MBC Foul Air Duct U-Trap	273,046	182,067	90,979
42-915.3	MBC Heat Exchanger	200	-	200
42-915.4	MBC Misc. Concrete Work	32,171	_	32,171
42-915.7	MBC Reclaimed Water To Digester Tsfr Pumps	130,542	93,172	37,370
42-915.8	MBC RW Centrate Cathodic Protection	-	•	
		17,911	16,570	1,341
42-915.9	MBC Dewatering Transfer Pumps	733,417	1,752	731,665
40-911.1	South Bay Pump Station and Conveyance System- Phase I	1,003,649	6,456	997,193
40-911.3	South Bay Water Reclamation Sewer and Pump Station* Formerly South Bay Water Reclama	31,135,912	45,054	31,090,858
40-924.0	Metropolitan Operations Center MOC II Buildout*	8,140,451	594,246	7,546,205
41-924.0	Otay River Pump Station*	12,266,990	896,808	11,370,182
41-925.0	Fourth Sludge Pump and Other Modifications*			
	• .	4,938,289	724,055	4,214,234
42-910.1	North City Reclamation Plant*	205,494,493	178,461	205,316,032
42-910.6	South Bay Water Reclamation Plant* Formerly South Bay Water Recalmation and Secondary Pla	143,119,157	1,398,388	141,720,769
42-911.3	North City Raw Sludge and Water Pipelines*	19,683,829	10,865	19,672,964
42-911.4	Metro Biosolids Center*	254,088,040	71,616	254,016,424
42-915.0	NCWRP Permanent Demineralization Facility*	3,664,194	422,753	3,241,441
45-920.0	Wastewater Operations Management Network (COMNET)* Formerly Metro System Control			
		58,677,657	5,159,212	53,518,445
45-960.0	Point Loma - South Access Road Protection Project*	238,153	58,034	180,119
46-055.0	FIRP Pump Station* Formerly Fiesta Island Replacement Project	46,594,010	5,796	46,588,214
46-170.0	Point Loma - Digester Facility Upgrade and Expansion*	72,855,330	351,356	72,503,974
46-218.0	Point Loma - Digesters S1 & S2 Upgrades*	14,800,481	1,404,608	13,395,873
46-192.1	Point Loma Concrete Restorations Sed. Basins 9-12	1,020,254	134,676	885,578
46-192.4	Point Loma HVAC Upgrades Air Conditioning		*	
	• • • • • • • • • • • • • • • • • • • •	373,417	104,399	269,018
46-192.5	Point Loma Odor Control Scrubber Fans	242,814	59,175	183,639
46-192.7	Point Loma 84-inch Penstock Improvement	184,549	42,246	142,303
46-192.8	Submersible Actuator Replacement	2,420	4	2,416
46-192.9	Gas utilization Facility I&C Startup	598,439	392,630	205,809
46-193.1	Bin Storage and Truck Wash	109,750	104,558	5,192
46-193.2	Hydro Road Storm Water Diversion	36,982		
	•		32,520	4,462
46-193.4	FIRP Phase B, C, & D Cathodic Protection	519,532	175,966	343,566
46-193.7	Point Loma NEOC Slide Gate	142,672	76,823	65,849
46-193.8	Point Loma NEOC Slidge Gates & Hydro P.	25,420	22,353	3,067
46-193.9	Point Loma Lower Hydro Road Piping	59,298	49,362	9,936
46-600.6	Pump Station 1 Electrical Upgrade	155,186	143	155,043
40-922.0	MOC Central Repair Facility*	6,099,789		
45-911.0			192,365	5,907,424
7J*711.U	South Metro Rehabilitation*	10,704,430	482	10,703,948

45-937.0		Point Loma Site Improvements*	403,321	1,468	401,853
45-941.0		South Metro Downtown Tunnel Rehabilitation*	6,777,568	1,864,977	4,912,591
45-942.0		Metropolitan Operations Center Expansion Phase II*	4,406,246	16,719	4,389,527
45-943.0		Point Loma Grit Processing Improvements*			
		<del>*</del> •	2,601,090	245,154	2,355,936
46-104.0		North Metro Interceptor*	64,379,512	533,889	63,845,623
46-110.0		Point Loma - Scum Removal System*	18,010,752	9,000	18,001,752
46-175.0		Point Loma - Headworks, Odor Control and Grit Processing Facilities*	19,680,607	28,526	19,652,081
46-177.0		Point Loma - Sedimentation Basins 11 and 12+ (This project has been completed)	22,936,927		22,936,927
46-179.0		Point Loma - Power Generation and Distribution Upgrade*	25,217,175	237,307	24,979,868
46-182.0		Point Loma Chemical Feed Systems Upgrade*	6,061,874	45,671	6,016,203
10 102.0		Tomit Bonia Chemical Leed Systems Opgrade	0,001,674	45,071	0,010,203
Projects listed	on CIP Bud	get:			
41-927.3		Annual Allocation - Pump Stations 64, 65, Pensquitos and Mission Gorge	172,095	118,667	53,428
41-927.6		Annual Allocation - Pump Stations 64, 65, Pensquitos and Mission Gorge	401,261	57,078	
46-194.3					344,183
		Annual Allocation - Trunk Sewer Rehabilitations	788,529	24,066	764,463
46-194.7		Annual Allocation - Trunk Sewer Rehabilititaions	1,401,645	74,689	1,326,956
46-195.5		Belt Street Trunk Sewer	439,384	96,641	342,743
46-195.7		Belt Street Trunk Sewer	2,546,675	1,509,093	1,037,582
46-195.9		Belt Street Trunk Sewer	327,678	24,212	303,466
46-601.0		Pump Station #45	7,660,249	726,332	6,933,917
46-601.3		•			
		Pump Station #45	5,118,582	2,195,455	2,923,127
46-601.8		Pump Station #45	2,507,211	905,789	1,601,422
46-601.9		Pump Station #45	4,168,383	2,220,561	1,947,822
41-928.9		Pump Stations #1 and #2 Large Valve Replacement	65,250	62,511	2,739
46-602.0		Sewer Pump Station 79	1,110,654	286,739	823,915
46-602.1		Sewer Pump Station 79	2,282,261	1,535,666	746,595
46-602.2		Sewer Pump Station 79			
			1,835,271	153,806	1,681,465
46-602.3		Sewer Pump Station 79	1,317,326	769,093	548,233
46-602.4		Sewer Pump Station 79	914,018	513,742	400,276
46-602.5		Sewer Pump Station 79	1,177,448	79,524	1,097,924
46-602.7		Sewer Pump Station 79	3,895,417	2,416,202	1,479,215
46-602.8		Sewer Pump Station 79	1,074,427	750,376	324,051
46-602.9		Sewer Pump Station 79	907,952		
46-197.5			·	528,248	379,704
		Sorrento Valley Trunk Sewer Relocation	342,225	40,091	302,134
40-911.4		South Bay Pump Station and Conveyance System - Phase I	16,383	1,405	14,978
40-928.1		South Pacific Highway Trunk Sewer	2,642,157	2,299,685	342,472
Projects listed	on CIP Bud	get (Project ID/Subproject ID):			
41-926.0			112 772	02.255	00.306
		PS #1 Lighting Upgrade	113,773	23,377	90,396
41-927.0		PS 64 Bleach Tank Replacement	85,841	41,455	44,386
42-911.3	42-911.5	North City Raw SL & Water Pipelines Reveg Sublet	4,935	4,935	-
42-911.3	42-911.6	Northern Sludge Processing Facility PH II	44,420	27,461	16,959
44-001.0	44-105.0	Sewer Group 90	2,129,321	8,676	2,120,645
44-001.0	44-107.9	Sewer Group 653		•	358,836
44-001.0	44-108.2	Sewer Repl Group 649-Kensington	1,671,366	1,312,530	
			263,673	19,355	244,318
44-001.0	44-108.4	Sewer Repl Group 651 Kensington	3,300,596	2,465,145	835,451
44-001.0	44-108.5	Sewer Repl Group 652 Kensington	3,634,544	404,824	3,229,720
44-001.0	44-109.6	Sewer Repl Group 663-Mission Hills	3,384,128	368,414	3,015,714
44-001.0	44-109.7	Sewer Repl Group 664-Mission Hills	300,441	18,608	281,833
44-001.0	44-109.8	Sewer Repl Group 665	458,620	8,071	450,549
44-001.0	44-210.1	Sewer Group 667 Ocean Beach - So Mstr Repl			
	44-210.2		2,040,045	712,312	1,327,733
44-001.0		Sewer Group 668 Ocean Beach - So Mstr Repl	215,365	15,847	199,518
44-001.0	44-210.5	Sewer Group 670 Ocean Beach - So Mstr Repl	1,661,286	636,328	1,024,958
44-001.0	44-210.6	Sewer Group 633 Main Repl	2,797,799	876,749	1,921,050
44-001.0	44-211.2	Sewer Group 672 Main Repl	1,568,182	859,170	709,012
44-001.0	44-211.3	Sewer Group 673 Main Repl	2,067,260	207,824	1,859,436
44-001.0	44-212.9	Sewer Group Job 682	719,508	83,900	
44-001.0	44-213.0	Sewer Group Job 677			635,608
		· · · · · · · · · · · · · · · · · · ·	1,405,158	282,216	1,122,942
44-001.0	44-213.2	Sewer Group Job 676	341,805	52,198	289,607
44-001.0	44-213.5	Sewer Group Job 681	3,467,406	148,622	3,318,784
44-001.0	44-213.6	Sewer Group Job 680	4,492,422	2,963,417	1,529,005
44-001.0	44-213.9	Cather Ave/Florey St/Florey Ct Rerouting	1,176,421	19,073	1,157,348
44-001.0	44-214.2	Sewer Group Job 627B	932,505	509,310	423,195
44-001.0	44-214.9	City Heights: Grp 683			
301.0			3,478,780	1,749,254	1,729,526

44-001.0	44-215.0	City Heights: Grp 684	696,279	10,904	685,375
44-001.0	44-215.1	City Heights: Grp 685	540,997	7,228	533,769
44-001.0	44-215.2	City Heights: Grp 686	2,820,534	344,706	2,475,828
44-001.0	44-215.4	University Heights-GJ 687	792,915	7,295	785,620
44-001.0	44-215.5	University Heights-GJ 690	3,225,521	1,167,352	2,058,169
44-001.0	44-215.6	University Heights-GJ 688	1,654,395	1,303,600	350,795
44-001.0	44-215.7	University Heights-GJ 689	606,007	31,091	574,916
44-001.0	44-215.8	Del Rey Street 3.0" Sewer Main	1,851,022	219,226	1,631,796
44-001.0	44-217.1	Sewer Group 634 B	2,771,926	1,787,553	984,373
44-001.0	44-217.2	Sewer Group 683 A	452,329	20,564	431,765
44-001.0	44-217.3	Sewer Group 623 B	3,966,979	3,101,543	865,436
44-001.0	44-217.8	Sewer Group Job 726	296,740	66,634	230,106
44-001.0	44-217.9	Sewer Group Job 727	252,186	78,478	173,708
44-001.0	44-218.0	Sewer Group Job 728	296,509	69,587	226,922
44-001.0	44-218.1	Sewer Group Job 729	286,422	38,990	247,432
44-001.0	44-218.3	Sewer Group 731	207,636	15,858	191,778
44-001.0	44-218.6	La Jolla Shores Dr/Ardath Road	2,268,682	1,027,134	1,241,548
44-001.0	44-218.7	Group Job 545	1,697,805	27,792	1,670,013
44-001.0	44-218.9	Sewer & Water Group Job 544	159,216	5,005	154,211
44-001.0	44-219.0	Sewer Group 735	285,605	78,686	206,919
44-001.0	44-219.1	Sewer Group 737	2,070,830	301,531	1,769,299
44-001.0	44-219.2	Sewer Group 697 A	119,340	3,446	115,894
44-001.0	44-219.4	Group Job 740	219,013	19,459	199,554
44-001.0	44-219.6	Group Job 741	333,333	42,672	290,661
44-001.0	44-219.8	Sewer Group 742	922,220	218,720	703,500
44-001.0	44-219.9	Sewer & Water Group 743	521,988	200,544	321,444
44-001.0	44-220.0	Sewer Group 744	4,203,261	1,311,062	2,892,199
44-001.0	44-220.1	Sewer Group 745	678,228	404,232	273,996
44-001.0	44-220.2	Sewer Group 746	2,471,235	189,288	2,281,947
44-001.0	44-220.3	Sewer & Water GJ 747	642,485	184,061	458,424
44-001.0	44-220.4	Sewer Group 748	601,636	314,826	286,810
44-001.0	44-220.5	Sewer Group 749	1,379,484	224,186	1,155,298
44-001.0	44-220.6	Sewer Group Job 687A	157,868	7,088	150,780
44-001.0	44-220.7	Sewer Group Job 738	192,389	15,851	176,538
44-001.0	44-220.9	Sewer Repl GJ 750	450,131	132,647	317,484
44-001.0	44-221.0	Sewer Repl GJ 751	388,499	157,475	231,024
44-001.0	44-221.1	Water & Sewer Repl 752	417,443	36,144	381,299
44-001.0	44-221.2	Water & Sewer GJ 753	264,491	113,411	151,080
44-001.0	44-221.3	Water & Sewer GJ 754	315,570	131,064	184,506
44-001.0	44-221.4	Sewer & Water GJ 756	263,985	3,793	260,192
44-001.0	44-221.5	Sewer Repl GJ 757	209,576	11,683	197,893
44-001.0	44-221.6	Sewer & Water GJ 758	173,541	29,535	144,006
44-001.0	44-221.9	Sewer & Water Group Job 760	196,008		
44-001.0	44-222.1	Sewer & Water Group Job 764	74,265	10,102	185,906
44-001.0	44-222.2	·		37,774	36,491
44-001.0	44-222.3	Sewer Group Job 767	175,662 262,334	66,755	108,907
44-001.0	44-222.4	•		111,753	150,581
44-001.0	44-222.5	Sewer & Water Group Job 761	463,730 260,491	274,800 126,395	188,930
44-001.0	44-222.6	·			134,096
44-001.0	44-222.7	Sewer & Water Group Job 763	441,828	206,923	234,905
44-001.0	44-222.8	Sewer & Water Group 766	429,440	115,344	314,096
44-001.0	44-222.9	Sewer Group Job 900	502,676	261,070	241,606
44-001.0	44-223.0	•	49,523	33,229	16,294
44-001.0	44-223.1	Sewer Group Job 902	330,261	274,078	56,183
	44-223.1	•	167,611	153,577	14,034
44-001.0 44-001.0	44-223.2	Sewer Group Job 903 Sewer Group Job 904	354,343	337,898	16,445
44-001.0	44-223.5	·	321,067	305,754	15,313
44-001.0	44-223.5	Sewer Group 742 A	216,350	8,421	207,929
44-001.0	44-223.0	•	1,755,050	1,461,467	293,583
44-001.0			223,687	90,654	133,033
44-001.0	44-224.1 44-224.7	Sewer & Water GJ789 Sewer & Water Group Job 774	146,436	41,752	104,684
44-001.0	44-224.7	•	367,265	82,891	284,374
44-001.0	44-224.8	Sewer Group Job 776	160,349	53,411	106,938
44-001.0	44-225.0	· · · · · · · · · · · · · · · · · · ·	103,077	25,982	77,095
44-001.0	44-223.0	·	143,033	32,571	110,462
77-001.0	8, CUC-PF	power group 110	455,038	221,216	233,822

44-001.0	44-305.9	Sewer Group 616	3,290,573	2,460,254	830,319
44-001.0	44-306.2	Sewer Group 619	2,486,641	444,317	2,042,324
44-001.0	44-309.6	Sewer Group 640	4,941,885	3,403,274	1,538,611
44-001.0	44-309.7	Sewer Group Job 632 Sewer Main Replacement	5,051,638	2,240,093	2,811,545
44-001.0	44-309.8	Sewer Main Group 626A Sewer Main Replacement	1,044,240	536,441	507,799
44-001.0	44-310.1	Sewer Group 691	531,220	61,148	470,072
44-001.0	44-310.2	Sewer Group 692 Sewer Replacement Main	2,395,769	1,886,817	508,952
44-001.0	44-310.3	Sewer Group 693 Sewer Main Replacement	436,573	8,754	427,819
44-001.0	44-310.5	Sewer Group 695 Sewer Main Replacement	131,896	5,824	126,072
44-001.0	44-310.6	Sewer Group 725 Sewer Main Replacement	459,338	4,151	455,187
44-001.0	44-310.7	Sewer Group 697 Sewer Main Replacement	2,231,825	663,850	1,567,975
44-001.0	44-310.8	Sewer Group 698 Sewer Main Replacement	607,406	8,325	599,081
44-001.0	44-310.9	Sewer Group 699 Sewer Main Replacement	3,777,590	824,466	2,953,124
44-001.0	44-311.0	Sewer Group 700	1,546,827	609,693	937,134
44-001.0	44-311.2	Sewer Group 702 Sewer Main Replacement	858,160	350,427	507,733
44-001.0	44-311.4	Sewer Group 704 Sewer Main Replacement	1,689,056	1,059,680	629,376
44-001.0	44-311.6	Sewer Group 706 Sewer Main Replacement	1,445,964	715,086	730,878
44-001.0	44-311.7	Sewer Group 707 Sewer Main Replacement	2,827,303	2,332,836	494,467
44-001.0	44-311.8	Sewer Group 708 Sewer Main Replacement	2,153,825	609	2,153,216
44-001.0	44-311.9	Sewer Group 539 Sewer Main Replacement	3,899,122	2,702,189	1,196,933
44-001.0	44-312.2	Sewer Group Job 714	378,640	1,802	376,838
44-001.0	44-312.3	Sewer Group Job 715	423,699	15,763	407,936
44-001.0	44-312.4	Sewer Group Job 716	542,510	20,700	521,810
44-001.0	44-313.0	Sewer Group 718	2,176,157	659,106	1,517,051
44-001.0	44-313.1	Sewer Group Job 719	3,312,481	2,392,208	920,273
44-001.0	44-314.0	Sewer Group 722	1,682,468	1,222,222	460,246
44-001.0	44-314.1	Sewer Group 723	270,411	77,290	193,121
46-180.0	46-180.1	·	621,112	17,106	604,006
46-180.0	46-181.2	Force Main 1 Inspection and Repair PH 3	1,827,320	1,001,764	825,556
46-194.0	46-198.1	Pacific Bch - La Jolla TS#3	274,254	20,525	253,729
46-106.0	46-600.1	Sewer Pump Station #61	7,660,249	92,627	7,567,622
46-106.0	46-603.0	Sewer Pump Station #49	2,116,210	310,645	1,805,565
46-106.0	46-603.1	Sewer Pump Station #39	1,251,185	278,416	972,769
46-106.0	46-603.2	·	1,212,463	713,264	499,199
46-106.0	46-603.4	•	1,133,865	15,885	1,117,980
46-106.0	46-603.6		2,834,577	1,711,908	1,122,669
46-106.0	46-603.7		2,022,023	974,618	1,047,405
46-106.0	46-603.8	•	1,475,039	813,879	661,160
46-106.0	46-604.0	•	381,518	104,325	277,193
46-106.0	46-604.1	Sewer Pump Station 25, 31, 32, 33, 40	1,898,644	1,320,685	577,959
46-106.0	46-604.2		71,405	23,764	47,641
Projects not lis	ted in CIP	Budget:			
00-100.2		Hawkins, Delafield & Wood LLP	_	90,358	(90,358)
00-100.3		Orrick, Herrington & Sutc Liffe	-	194,520	(194,520)
00-100.4		CDIAC Reporting Fees	-	3,000	(3,000)
00-100.5		Wells Fargo Trustee Fees	-	2,800	(2,800)
00-100.6		White & Case	-	25,000	(25,000)
00-100.7		Webster & Anderson	-	18,651	(18,651)
				10,031	(10,031)
Total			\$ 1,536,859,306	152,219,032	1,384,640,274

# CITY OF SAN DIEGO

Independent Accountant's Report on Agreed-Upon Procedures Applied to Water Fund Transfers To Other Funds



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Office of the Mayor City of San Diego

# <u>Independent Accountant's Report on Agreed-Upon Procedures</u> Applied to Water Fund Transfers to Other Funds

We have applied the procedures enumerated below to the City of San Diego's transfers out and interfund charges (including Service Level Agreement charges) paid by the Water Fund for the fiscal year ended June 30, 2003. These procedures, which were agreed to by the City of San Diego were performed solely to assist the City in determining whether or not interfund charges and transfers applied to the Water Fund were in accordance with generally accepted accounting principles.

This engagement to apply agreed-upon procedures was performed in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of the procedures is solely the responsibility of the specified users of the report. Consequently, we make no representations regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures performed and the results of those procedures were as follows:

1. We obtained a summary of expenses by account name for the Water Fund. We identified accounts that were likely to include charges from other funds and transfers to other funds.

Results: Interfund activities were recorded as either transfers or expenses of the Water Fund. The expense charges can be further broken into Service Level Agreement (SLA) charges and other charges initiated by journal entries. The following summarizes the universe of interfund activities evaluated for the year ended June 30, 2003:

Service Level Agreements – Operating	\$ 9,772,045
Service Level Agreements – Capital	4,400,529
Transfers to Other Funds	2,252,138
General Government Service Allocation	3,034,803

Total \$19,459,515

2. We obtained a list of the transfers out of the Water Fund for the year ended June 30, 2003 totaling \$2,252,138. We tested 100% of the transfers to determine whether the transfer resulted in a benefit to the Water Fund and to determine whether the allocation methodology was reasonable in those instances where costs were allocated among various funds of the City.

Results: The transfers tested benefited the Water Fund and were allocated equitably between the funds of the City (for \$1,607,932 or 71% of the transfers), except as follows:

a. \$280,000 Transfer to General Fund: This budgeted transfer allocated 17.5% of construction costs for the Kiddie Hall playground. The office building adjacent to the playground is utilized by employees associated with various departments of the City, including the Water Department. However, the transfer from the Water Department does not appear to be supported by any verifiable computation of the percentage of the building utilized by employees of the Water Fund.

Recommendation: We recommend that the General Fund reimburse the Water Fund for a portion of this transfer (based on the percentage of the adjacent building not utilized by Water Department employees).

b. \$238,475 Transfer to General Fund: This transfer allocated the cost of the Equal Opportunity Contracting Program. The program pays for compliance, research, and other costs associated with providing small construction companies an equal opportunity to participate. The Water Fund paid 46% of the project costs for the year ended June 30, 2003. However, City personnel estimate that approximately 16% of these projects were Water Fund projects (based on number of projects since inception of program). The 46% allocation was determined many years ago and has not been adjusted to reflect a more equitable allocation.

Recommendation: We recommend that the City allocate costs of this program based on the number of participating project from each department. The allocation base should be reevaluated and adjusted annually.

c. \$79,629 Transfer to General Fund: This transfer allocated 19.47% of the cost of lobbying contracts. The lobbying costs are allocated to the following City funds that are regularly engaged in lobbying activities: General Fund, Airport Fund, Environmental Services, Water Fund, Development Services, and the Wastewater Fund. The allocation is based on each participating fund's expenditure budget as a percentage of the whole. The allocation does not appear to align the benefits received by each fund with the cost of the program.

Recommendation: The allocation should be based on specific lobbying activities using information received from the lobbyist.

d. \$35,085 transfer to the Special Training Fund: This was a budgeted transfer for reimbursement of the Career Development & Mentoring Program. Per discussions with City personnel, the program was specifically for "field employees" and was charged to four enterprise funds (Water, MWWD, Development Services, and Environmental Services). The four enterprise funds accounted for 46% of the transfers used to fund the program. These funds appear to have been overcharged for the benefits to City funds with other field

employees. Additionally, the share of costs between the four funds does not appear to be supported by the number of field employees in each fund.

Recommendation: We recommend that the City evaluate the current allocation methodology and modify it to better align with the benefits to the Water Fund.

e. \$11,017 Transfer to Special Training Fund: This transfer allocated certain costs of the Equal Employment Opportunity Program. These costs are only funded by six of the City's enterprise funds. The Water Fund paid 30% of the costs. The allocation does not appear to reflect the benefits provided to the Water Fund since employees of non-enterprise funds were not charged for the costs of the program. The Equal Employment Opportunity Program is funded through user charges based on employee attendance at seminars. However, this additional charge (totaling \$36,403 for all six enterprise funds), was intended to partially pay for the salary of the Human Resources' Director's assistant who provided the training services.

Recommendation: Since the program is funded through user charges based on employee attendance, additional transfers should not be made to cover other unfunded portions of the program. Instead, the City should change the user rates to adequately cover the costs of the program.

3. We obtained a list of all SLA agreements for the year ended June 30, 2003 and selected the three largest agreements for testing (amounting to over 50% of total expenditures for all SLAs). We obtained a copy of the three SLA agreements, met with personnel responsible for development of the SLA, and determined whether the benefit received by the Water Department was sufficient to justify the costs of the SLAs.

Cities utilize fund accounting to track specific functions or activities of the government. It is common for employee payroll costs to be charged to multiple funds based on the benefits received by each fund. There are several ways to allocate employee costs to various funds of the City. An employee's costs could be recorded in one fund of the City and a journal entry could be generated to charge another fund for a portion of that employee's payroll costs based on an estimate of time spent benefiting the other fund. A more accurate way to allocate employee costs is to have employees keep track of their time on a daily basis and directly charge the benefiting fund based on the employee's timesheet entries.

Results: The City of San Diego utilizes the timesheet method for allocating labor between funds which conforms to the "best practices" method of documentation of allocation of personnel costs. The three SLA agreements selected and the results of our testwork are as follows:

## Engineering & Capital Projects / Water & Wastewater Facilities

Budgeted expenditures -	\$4,239,299
Actual expenditures -	3,251,531

The SLA provides labor for the construction of 12 miles of water main and water pipeline projects. All of the charges to the Water Fund were based on employee timesheet charges. Employees working on specified projects covered by the SLA tracked actual time spent on the project on their timesheets. The payroll system allocates a percentage of the employees' payroll costs based on the employee timesheets.

Monthly meetings were held with the Water Department to discuss the progress of each project covered in the SLA. The Water Department was provided with reports documenting accumulated expenditures and project status. The Water & Wastewater Facilities Division was not able to provide us with a report providing evidence that 12 miles of water main and water pipeline projects were constructed during the year.

We selected four employees who charged their time through this SLA. We selected a pay period and tested the four employee's time cards. We traced the labor charge recorded in the City's accounting records under the SLA to the employee time cards.

We interviewed two employees who charged their time to projects under the SLA. We inquired with each employee if they were encouraged to overcharge time on their time cards for time spent on water projects. In each interview, the employee stated that only actual hours spent on each water project were charged, and that they were unaware of any other employee or department that was encouraged to overcharge water projects.

Recommendation: City documentation policies conform to accepted methodologies. In response to community concerns, we recommend that the Water & Wastewater Facilities Department augment this standard level of documentation with monthly reports describing in detail the benefits provided to the Water Department.

#### Engineering & Capital Projects / Field Engineering

Budgeted expenditures -	\$2,270,456
Actual expenditures -	2,219,273

The SLA provides for reimbursement of labor and non-labor costs provided by the Field Engineering & Water Department for providing engineering and design support, construction management, surveying, soils, and materials testing. The department also provides construction management services. The SLA costs are divided into 95% timesheet driven labor costs and 5% non-labor charges. Meetings were held with the Water Department to discuss the progress of the projects covered in the SLA. The Field Engineering & Water Department provided detailed Excel-based reports identifying total costs by project (including by SLA charges and payments to 3<sup>rd</sup> party vendors). The

portion of these activities that are funded by SLA charges is not identified on these reports.

We selected three employees who charged their time through this SLA. We selected a pay period and tested the three employee's time cards. We traced the labor charge under the SLA to the employee time cards.

We interviewed two employees who charged their time to the SLA. We inquired with each employee if they were encouraged to overcharge time on their time cards for time spent on water projects. In each interview, the employee stated that only actual hours spent on each water project were charged, and that they were unaware of any other employee or department that was encouraged to overcharge water projects.

Recommendation: City documentation policies conform to accepted methodologies. In response to community concerns, we recommend that the Field Engineering & Water Department augment this standard level of documentation with monthly reports describing in detail the benefits provided to the Water Department.

## City Attorney's Office

Budgeted expenditures -	\$1,611,672
Actual expenditures -	1,583,966

The SLA provides for enhanced legal services provided by the City Attorney's Office in the following areas: Advisory & Transaction Legal Services, Capital Improvement Program Legal Services, Construction Litigation Services, Code Enforcement Unit, and Civil Enforcement Unit. The SLA costs are divided into 96% timesheet driven labor costs and 4% non-labor charges. While the SLA only covers enhanced legal services, we noted that employees in the City Attorney's office charged all time spent on Water legal issues through the SLA agreements. Since this SLA is only authorized for *enhanced* legal services, then employees in the department should only charge their time to the Water Fund when they are working on the enhanced legal issues, not all Water related legal issues.

The City Attorney's office did not provide reports to the Water Fund documenting the actual services that were provided to the Water Fund.

We selected three employees who charged their time through this SLA. We selected a pay period and tested the three employee's time cards. We traced the labor charge under the SLA to the employee time cards.

We interviewed eleven employees and former employees of the City Attorney's Office during the audit period. We inquired as to the method and practices used in charging time to water projects.

As a result of our interviews with employee's of the City Attorney's office, we found that the practice of the City Attorney's office during fiscal year 2002-03 was as follows: Each year, the City Attorney's office would make an assessment of the level of service that was required by the various departments of the City. Staffing actions would be taken to provide the resources to meet that commitment of service level. Employees were assigned to serve the various city departments based upon the planned needs of each department. These assigned employees were then instructed to charge their time on their time sheets to each fund/department in a manner consistent with their assigned areas of responsibility and planned utilization. This was done under the justification that funding for these positions should be consistent with the staffing decisions made by the City and the commitments of personnel made to the various departments of the City. These persons were then made available to the departments to which they were committed.

This practice meant that funds were allocated based on assigned areas of responsibility and *planned* utilization, rather than how the *actual* time provided by City Attorney personnel was expended in serving the various departments of the City. As a result, this practice is not consistent with generally accepted accounting principles. Under generally accepted accounting principles, labor should be charged to cost centers for only the actual service provided.

This practice fostered an environment where ethical conflicts were created between management of the City Attorney's office and employees of the department. Some employees refused to charge their time according to management instruction (based upon their assigned areas). In certain cases, management changed the time charged by employees to conform to funding assignments for those persons or instructed support personnel to code time to cost centers to make up for any undercharging by other personnel of the City Attorney's office. These practices appear to have been performed to secure the anticipated funding of the activities of the City Attorney's office. Our interviews indicated that this practice was substantially discontinued in fiscal year 2003-04 shortly after the current City Attorney took office.

When the actual utilization of City Attorney personnel approximated planned utilization, charges to the Water fund were not materially misstated. However, because the City Attorney's office time cards reflected their assigned areas of availability, rather than the actual results of their time expended each pay period, it is not possible to ascertain the extent to which the *planned* use of assigned personnel did or did not conform to the *actual* hours expended by each employee for each project/activity. [Total labor charges by the City Attorney's office to the Water Fund amounted to less than 1% of the total expenses of the Water Fund.]

The above described manipulation of the City's timekeeping system was justified to employees of the City Attorney's office as a "retainer" system. Our interviews with employees of other departments of the City disclosed no evidence that these practices of timekeeping were in place at other departments of the City during fiscal year 2002-03.

Recommendation: City Attorney personnel should be instructed to charge their time on their time cards in accordance with their actual hours expended rather than a predetermined allocation of time that conforms to their planned utilization by the various departments to which they were assigned. We recommend that the City Attorney's Office also provide monthly reports describing in detail the benefits that were provided to the Water Department that month Furthermore, since the City Attorney's service level agreements only provide for enhanced levels of service, City Attorney employees should be directed to only charge their time to the Water Fund when working on enhanced legal services. Alternatively, the City may choose to change the authorized scope of this agreement to include all legal services (rather than only enhanced levels of service, as provided in the agreement).

We recommend that the City implement procedures to emphasize the ethical integrity of City procedures and practices. This would include a clear statement acknowledging the ethical expectations of the City. Procedures should be established specifying the person/persons that employees should contact regarding questionable instructions from supervisors and other questionable activities. Training should be provided regarding ethical behavior in the workplace. We further recommend that the City evaluate any employees currently employed by the City that may have participated in inappropriate practices in the past. An assessment should be made as to whether or not those persons need to be re-trained or other appropriate action taken.

Should the City choose to continue charging the Water and Sewer Fund for salaried personnel of the City Attorney's office, we recommend that the City explore the possibility of upgrading its payroll system to provide a more accurate allocation of costs to various cost centers. This would include the identification of projects/activities, not just funds/departments on the time cards and in the labor distribution system.

We further recommend that this system allow for costing to cost centers that would accommodate hours of service for salaried personnel in excess of the standard 80 hour pay period. The pay of a salaried individual is fixed regardless of the number of hours worked that pay period. Under generally accepted accounting principles, the fixed cost of each salaried employees compensation for a given pay period should be allocated to the various funds/departments served by that employee in proportion to the hours actually expended for each fund/department.

This means that when a salaried employee works more than 80 hours in a pay period (for example, 89 hours), the effective hourly rate of that employee associated with each of the 89 hours is less than the effective hourly rate of that employee when only 80 hours of service was provided. More accurate interfund charging is accomplished when a payroll system re-computes a new hourly rate for each salaried employee for each pay period depending upon the total number of hours worked by that salaried employee that pay period. Each pay period, this re-computed hourly rate would be applied to the hours charged to each fund/department per the time card so that the total of the costs recorded for that employee that pay period would conform to his or her fixed salary amount for that pay period.

Generally accepted accounting principles provide that hours not associated with projects or activities of any specific fund of the City should be charged to the General Fund of the City or included within the general government costs of the City that are recovered though a properly structured cost allocation plan.

4. For other charges to the Water Fund that was neither a Transfer nor a SLA, we selected a sample of transactions and obtained the journal entry for testing. We determined whether the transaction resulted in a benefit to the Water Fund and determined whether the allocation methodology was reasonable in those instances where costs are allocated amongst various funds of the City.

Results: The City allocates indirect costs of the General Fund to other City Funds through the General Government Services Charge. For the year ended June 30, 2003, the charge to the Water Fund was \$3,034,803. The charge is broken into General Fund departments. We selected the largest departmental charges to the Water Fund, City Attorney's Office and Auditor-Comptroller's Office, and evaluated the allocation base and methodology as noted below.

## City Attorney's Office

The City Attorney's indirect costs charged to the Water Fund were \$458,250 for the year ended June 30, 2003. We obtained the *Departmental Allocable Costs* report from the accounting system that details the City Attorney's costs by department and expense type. This report includes all costs of the City Attorney's office. To determine the allocation base, the total of the report was reduced by the SLA charges. The remaining costs not funded through SLA's were totaled and allocated to other City Funds based on each Fund's personnel costs as a percentage of total personnel costs. This methodology is an acceptable practice under generally accepted accounting principles. We recalculated the SLA charges noted on the report for the Water Fund and agreed them to the SLA charges per the accounting system. We noted that the actual SLA charges per the accounting system were approximately \$70,000 lower than the SLA charges reported on the *Departmental Allocable Costs* report. Thus, the amount allocated through the general government services charge was less than it should have been.

#### Auditor-Comptroller's Office

The Auditor-Comptroller's indirect costs charged to the Water Fund were \$614,088 for the year ended June 30, 2003. We obtained the *Departmental Allocable Costs* report from the accounting system that details the Auditor-Comptroller's costs by department and expense type. This report includes all costs of the Auditor-Comptroller's office. To determine the allocation base, the total of the report is reduced by the SLA charges. We recalculated the SLA charges noted on the report for the Water Fund and agreed them to the SLA charges per the accounting system without material exception. The remaining costs not funded through SLA's are totaled and allocated to other City Funds based on

each Fund's personnel costs as a percentage of budgeted expenditures, excluding capital expenditures. This methodology is an acceptable practice under generally accepted accounting principles.

\* \* \* \* \*

We were not engaged to, and did not, perform an audit, the objective of which would be the expression of an opinion on the subject matter. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the use of the City of San Diego, California and is not intended to be and should not be used by those who have not agreed to the procedures and taken responsibility for the sufficiency of the procedures for their purposes.

Mayor Hoffman Melann P.C.

Irvine, California August 2, 2006

# CITY OF SAN DIEGO

Independent Accountant's Report on Agreed-Upon Procedures Applied to Wastewater Fund Transfers to Other Funds



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Office of the Mayor City of San Diego

## Independent Accountant's Report on Agreed-Upon Procedures Applied to Wastewater Fund Transfers to Other Funds

We have applied the procedures enumerated below to the City of San Diego's transfers out and interfund charges (including Service Level Agreement charges) paid by the Wastewater Fund for the fiscal year ended June 30, 2003. These procedures, which were agreed to by the City of San Diego were performed solely to assist the City in determining whether or not interfund charges and transfers applied to the Wastewater Fund were in accordance with generally accepted accounting principles.

This engagement to apply agreed-upon procedures was performed in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of the procedures is solely the responsibility of the specified users of the report. Consequently, we make no representations regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures performed and the results of those procedures were as follows:

1. We obtained a summary of expenses by account name for the Wastewater Fund. We identified accounts that were likely to include charges from other funds and transfers to other funds.

Results: Interfund activities were recorded as either transfers or expenses of the Wastewater Fund. The expense charges can be further broken into Service Level Agreement (SLA) charges and other charges initiated by journal entries. The following summarizes the universe of interfund activities evaluated for the year ended June 30, 2003:

Service Level Agreements – Operating	\$13,275,065
Service Level Agreements – Capital	21,575,156
Transfers to Other Funds	2,189,849
General Government Service Allocation	_3,395,658

\$40,435,728 Total

2. We obtained a list of the transfers out of the Wastewater Fund for the year ended June 30, 2003 totaling \$2,189,849. We tested 100% of the transfers to determine whether the transfer resulted in a benefit to the Wastewater Fund and to determine whether the allocation methodology was reasonable in those instances where costs were allocated among various funds of the City.

Results: The transfers tested benefited the Wastewater Fund and were allocated equitably between the funds of the City for \$1,761,157 or 80% of the transfers, with the exception of the following:

a. \$254,302 Transfer to General Fund: This transfer allocated the cost of the Equal Opportunity Contracting Program. The program pays for compliance, research, and other costs associated with small capital improvement projects allowing an equal opportunity for small construction companies to participate. The Wastewater Fund paid 49% of the project costs for the year ended June 30, 2003. However, City personnel estimate that approximately 5% of these projects were Wastewater Fund projects (based on number of projects since inception of program). The 49% allocation was determined many years ago and has not been adjusted to reflect a more equitable allocation.

Recommendation: We recommend that the City allocate costs of this program based on the number of participating project from each department. The allocation base should be reevaluated and adjusted annually.

b. \$87,353 Transfer to General Fund: This transfer allocated 21.36% of the cost of lobbying contracts. The lobbying costs were allocated to the following City funds that are regularly engaged in lobbying activities: General Fund, Airport Fund, Environmental Services, Wastewater Fund, Development Services, and the Water Fund. The allocation was based on each participating fund's expenditure budget as a percentage of the whole. The allocation does not appear to align the benefits received by each fund with the cost of the program.

Recommendation: The allocation should be based on specific lobbying activities based on information received from the lobbyist.

c. \$73,407 transfer to the Special Training Fund: This was a budgeted transfer for reimbursement of the Career Development & Mentoring Program. Per discussions with City personnel, the program was specifically for "field employees" and is only charged to four enterprise funds (Wastewater, Water, Development Services, and Environmental Services). The four enterprise funds account for 46% of the transfers in to fund the program. These funds appear to have been overcharged for the benefits to the funds with other field employees. Additionally, the share of costs between the four funds does not appear to be supported by the number of field employees in each fund.

Recommendation: We recommend that the City evaluate the current allocation methodology and modify it to better align with the benefits to the Wastewater Fund.

d. \$13,630 Transfer to Special Training Fund: This transfer allocated certain costs of the Equal Employment Opportunity Program. These costs were only funded by six of the City's enterprise funds. The Wastewater Fund paid 37% of the

costs. The allocation does not appear to be reflective of the benefits provided to the Wastewater Fund since employees of non-enterprise funds were not charged for the cost of the program. The program is funded through user charges based on employee attendance at seminars. However, this additional charge (totaling \$36,403 for all six enterprise funds), was intended to partially pay for the salary of the Human Resources' Director's assistant who provided training services.

Recommendation: Since the program is already funded through user charges based on employee attendance, additional transfers should not be made to cover other unfunded portions of the program. Instead, the City should change the user rates to cover the costs of the program

3. We obtained a list of all SLA agreements for the year ended June 30, 2003 and selected the three largest agreements for testing (amounting to over 55% of total expenditures for all SLA's). We obtained a copy of the three SLA agreements, met with personnel responsible for development of the SLA, and determined whether the benefit received by the Wastewater Department was sufficient to justify the costs of the SLA's.

Cities utilize fund accounting to track specific functions or activities of the government. It is common for an employee's payroll costs to be charged to multiple funds based on the benefits received by each fund. There are several ways to allocate employee costs to various funds of the City. An employee's costs could be recorded in one fund of the City and a journal entry could be generated to charge another fund a portion of that employee's payroll costs based on an estimate of time spent benefiting the other fund. A more accurate way to allocate employee costs is to have employees keep track of their time on a daily basis and directly charge the benefiting fund based on the employee's timesheet entries.

Results: The City of San Diego utilizes the timesheet method for allocating labor between funds which conforms to the "best practices" method of documentation of allocation of personnel costs. The three SLA agreements selected and the results of our testwork are as follows:

#### General Services / Facilities Maintenance

Budgeted expenditures - \$1,398,121 Actual expenditures - 2,106,783

The SLA provides fourteen full-time positions to provide preventative maintenance, general repair and maintenance, and improvements as required and necessary for the efficient operation of City facilities and related equipment (elevators, heating, air conditioning systems, boilers, etc.). All of the charges to the Wastewater Fund were based on employee timesheet charges. Employees working on specified projects covered by the SLA tracked actual time spent on the project on their timesheets. The payroll

system allocates a percentage of the employees' payroll costs based on the employee timesheets.

We selected two employees who charged their time through this SLA. We selected a pay period and tested the two employee's time cards. We traced the labor charge under the SLA to the employee time cards.

Recommendation: City documentation policies conform to accepted methodologies. In response to community concerns, we recommend that the Facilities Maintenance Division augment this standard level of documentation with monthly reports describing in detail the benefits provided to the Metropolitan Wastewater Department.

# Engineering & Capital Projects / Water & Sewer Design

Budgeted expenditures -	\$19,331,769
Actual expenditures -	15,451,134

The purpose of the SLA is to establish collaborative supportive roles of each division for different phases of capital improvement projects including sewer main replacements, trunk sewers, sewer pump stations, and unscheduled accelerated projects. The Water & Sewer Design division provided project management, engineering and design, construction management, and contract support services to the Metropolitan Wastewater Department. The SLA budgeted costs are divided into 72% timesheet driven labor costs and 28% non-labor charges (totaling \$5,413,858). The Water & Sewer Design division was 100% reimbursable by the Water and Wastewater SLAs. All costs of the division were allocated to Water and Wastewater based on the percentage of capital expenditures related to the managed projects. For the year ended June 30, 2003, the Wastewater Fund paid 67% of the costs of this division.

The SLA agreement covers the following non-labor costs: training, transportation, workstations, computers, printers, office space, supplies, telephone, mainframe usage, network access, hardware/software purchases, computer maintenance, and San Deigo Data Processing labor charges. When reviewing the types of charges covered by the SLA, we noted that additional expenses were charged that were not specifically covered in the SLA such as the general government indirect cost allocation of approximately \$518,000 and legal fees of almost \$390,000. While we found no evidence that these costs were inappropriately charged to the Wastewater Fund, these particular cost categories were not specifically set forth in the service level agreement as authorized costs to be charged to the Wastewater Fund.

We selected twenty transactions accounting for over \$800,000 of the total non-labor charges for additional testing. Each of these twenty transactions were allowable non-labor costs under the SLA agreement.

We selected four employees who charged their time through this SLA. We selected a pay period and tested the four employee's time cards. We traced the labor charge under the SLA to the employee time cards.

We interviewed two employees who charged their time to the SLA. We inquired with each employee if they were encouraged to overcharge time on their time cards for time spent on Wastewater projects. In each interview, the employee stated that only actual hours spent on each Wastewater project were charged, and that they were unaware of any other employee or department that was encouraged to overcharge Wastewater projects.

Recommendation: City documentation policies conform to accepted methodologies. In response to community concerns, we recommend that the Water & Sewer Design division augment this standard level of documentation with monthly reports describing in detail the benefits provided to the Wastewater Department. The SLA agreement should also be modified to include all allowable non-labor costs that are intended to be charged through the SLA.

## Development Services Department

Budgeted expenditures -	\$2,511,895
Actual expenditures -	1,558,123

The SLA provides for the coordination of environmental requirements resulting from Wastewater emergencies and urgent repairs, environmental reviews to support Wastewater projects, and ensuring that any new development is meeting the Wastewater design guide minimums. All of the charges to the Wastewater Fund were generated by direct personnel charges.

We selected three employees who charged their time through this SLA. We selected a pay period and tested the three employee's time cards. We traced the labor charge under the SLA to the employee time cards.

We interviewed two employees who charged their time to the SLA. We inquired with each employee if they were encouraged to overcharge time on their time cards for time spent on Wastewater projects. In each interview, the employee stated that only actual hours spent on each Wastewater project were charged, and that they were unaware of any other employee or department that was encouraged to overcharge Wastewater projects.

Recommendation: City documentation policies conform to accepted methodologies. In response to community concerns, we recommend that the Development Services Department augment this standard level of documentation with monthly reports describing in detail the benefits provided to the Wastewater Department.

#### City Attorney's Office

While the service level agreement between the City Attorney's Office and the Wastewater Fund was not one of the top three service level agreements impacting the Wastewater Fund in 2002-03 (in terms of dollars charged) and therefore was not selected for testing for the purposes of testing charges to the Wastewater Fund, the reader is referred to issues of inaccurate timekeeping practiced by the City Attorney's Office during fiscal 2002-03 that are described further in our report concerning interfund charges to the Water Fund.

4. For other charges to the Wastewater Fund that were neither a Transfer nor a SLA, we selected a sample of transactions and obtained the journal entry for testing. We determined whether the transaction resulted in a benefit to the Wastewater Fund and determined whether the allocation methodology was reasonable in those instances where costs are allocated amongst various funds of the City.

Results: The City allocates indirect costs of the General Fund to other City Funds through the General Government Services Charge. For the year ended June 30, 2003, the charge to the Wastewater Fund was \$3,395,658. The charge is broken into General Fund departments. We selected the largest departmental charges to the Wastewater Fund, Auditor-Comptroller's Office and City Treasurer's Office, and evaluated the allocation base and methodology as noted below.

## Auditor-Comptroller's Office

The Auditor-Comptroller's indirect costs charged to the Wastewater Fund were \$656,718 for the year ended June 30, 2003. We obtained the *Departmental Allocable Costs* report from the accounting system that details the Auditor-Comptroller's costs by department and expense type. This report includes all costs of the Auditor-Comptroller's office. To determine the allocation base, the total of the report is reduced by the SLA charges. The remaining costs not funded through SLA's were totaled and allocated to other City Funds based on each Fund's personnel costs as a percentage of budgeted expenditures, excluding capital expenditures. This methodology is an acceptable practice under generally accepted accounting principles. We recalculated the SLA charges noted on the *Departmental Allocable Costs* report for the Wastewater Fund and agreed them to the SLA charges per the accounting system, without material exception, to test that the Auditor-Comptroller's Office costs were not double charged both through the SLA and the general government services allocation.

#### City Treasurer's Office

The City Treasurer's indirect costs charged to the Wastewater Fund were \$521,220 for the year ended June 30, 2003. We obtained the *Departmental Allocable Costs* report from the accounting system that details the City Treasurer's costs by department and expense type. This report includes all costs of the City Treasurer's Office. To determine the allocation base, the total of the report is reduced by the SLA charges. The remaining

costs not funded through SLA's were totaled and allocated to other City Funds based on each Fund's cash receipts as a percentage of total cash receipts. This methodology is an acceptable practice under generally accepted accounting principles. The City Treasurer's Office costs associated with the general government services allocation are not also associated with an SLA.

\* \* \* \* \*

We were not engaged to, and did not, perform an audit, the objective of which would be the expression of an opinion on the subject matter. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the use of the City of San Diego, California and is not intended to be and should not be used by those who have not agreed to the procedures and taken responsibility for the sufficiency of the procedures for their purposes.

Mayor Hottman McCann P.C.

Irvine, California August 2, 2006

# Office of The City Attorney City of San Diego

#### **MEMORANDUM**

#### 533-5800

**DATE:** August 7, 2006

**TO:** Jay Goldstone, Chief Financial Officer

**FROM:** Tom Zeleny, Deputy City Attorney

**SUBJECT:** Implementation of the Independent Accountant's recommendations

In response to the two reports regarding the transfer of water and wastewater funds to other City departments issued by Mayer Hoffman McCann, the City Attorney's Office is implementing the policies and procedures set forth in the attached memorandum to all City Attorney's Office personnel. These policies and procedures address all the recommendations set forth in the reports regarding the City Attorney's Office. Please contact me if you have any questions.

# Office of The City Attorney City of San Diego

#### MEMORANDUM MS 59

#### 533-5800

**DATE:** August 4, 2006

**TO:** All City Attorney's Office personnel

**FROM:** Tom Zeleny, Deputy City Attorney

**SUBJECT:** Independent Accountant's recommendations regarding the billing of the Water

and Sewer Funds

## **INTRODUCTION**

A few months ago, the Mayor's Office hired the firm of Mayer Hoffman McCann ("MHM"), an accounting firm, to audit certain aspects of the City's Water and Wastewater Departments. Both departments are facing stricter regulatory requirements that may obligate the City to increase water and sewer rates to achieve compliance. Before recommending any rate increases, the Mayor's Office needs assurances that the funds currently being collected for water and sewer purposes are being spent properly. One component of the audit was to review the propriety of transfers of water and sewer funds to other City departments in FY02. The final reports regarding these transfers are being released Monday.

In its reports, MHM concludes that of all the departments interviewed, only the City Attorney's Office was not billing the water and sewer funds based on actual hours worked. MHM criticizes the Office's past practice of billing based on "planned utilization," indicating such a practice is inconsistent with generally accepted accounting principles. MHM recommends a number of changes be implemented with regard to the billing of the water and sewer funds. The City Attorney is immediately implementing these recommendations. MHM's recommendations, and the plan to implement them, are outlined below.

#### RECOMMENDATIONS

<u>Recommendation No. 1</u>: All City Attorney personnel should charge their time on their time cards in accordance with their actual hours expended rather than a predetermined allocation.

The City Attorney previously instructed all personnel to charge only for hours actually worked. Some questions have come up as to whether certain meetings and other activities are

appropriate to charge to the water and sewer funds. A list of these meetings and activities will be created and distributed along with determinations as to whether each is appropriate to bill to the water and sewer funds, or the general fund.

<u>Recommendation No. 2</u>: The City Attorney's Office should provide monthly reports describing in detail the work performed for the water and sewer departments.

Since the Grand Jury issued its report on service level agreements a few months ago, attorneys advising the water and wastewater departments have been recording the actual activities performed for the departments each day, along with the actual hours worked. Support staff working with these attorneys are also listing their activities and hours worked, or will be soon. These reports being generated by the attorneys and staff can be transmitted to the water and sewer departments on a monthly basis, though it may be preferable to coincide the reports with the end of a pay period (e.g. every 4 or 6 weeks). The City Attorney's Office will confer with the various departments as to which reporting period best suits their needs.

<u>Recommendation No. 3</u>: Since the City Attorney's service level agreements only provide for "enhanced" levels of service, City Attorney personnel should only charge for enhanced legal services or alternatively, change the scope to include all legal services.

Generally, the types of legal services provided under the service level agreements are transactional, construction litigation, specialized regulatory litigation, civil enforcement and collections. Litigation resulting from water main breaks, sewer backups, civil service matters and torts are not included. The service level agreements with the water and wastewater departments will be modified to clarify what types of legal services are covered. The term "enhanced" only appeared in the service level agreement with the water department, and will be deleted. Please check with the chief or head deputy of the unit if there is a question whether a particular case or activity is covered by a service level agreement.

<u>Recommendation No. 4</u>: The City Attorney's Office should implement procedures to emphasize the ethical integrity of City procedures and practices. Employees who participated in inappropriate practices in the past should be evaluated. Training should be provided. Persons should be identified for employees to contact regarding questionable instructions from supervisors.

The City Attorney has implemented a procedure to emphasize ethical integrity through his Internal Controls Policy and Memorandum of Internal Controls dated July 31, 2006. Those employees remaining with the City Attorney's Office who were responsible for past billing policies are being evaluated. Additional training on ethics will be announced soon. All City Attorney personnel are directed to report any questionable instructions regarding billing or other improprieties directly to the City Attorney.

<u>Recommendation No. 5</u>: The City should explore upgrading its payroll system to provide a more accurate allocation of costs, identify projects and activities, and accommodate hours of service for salaried personnel in excess of 80 hours a pay period.

Currently, salaried personnel are limited to recording up to 8 hours a day, 40 hours a week, and 80 hours a pay period, regardless of the number of hours actually worked. Time cards which deviate from these restrictions are rejected by the system. The current time card system is an impediment to salaried personnel billing on an actual hour basis.

This recommendation has broader implications beyond the City Attorney's Office, insofar as many other departments that charge the water and wastewater departments also have salaried staff. The City Attorney's Office is working with the Personnel Director and Auditor's Office to explore ways to either modify or eliminate the current timecard system for salaried staff.

#### **CONCLUSION**

MHM indicated the difference between the budgeted amounts of the service level agreements and the actual hours worked fostered an environment where ethical conflicts arose between management of the City Attorney's Office and its employees. Implementation of MHM's recommendations is intended to relieve that tension by establishing clear billing guidelines consistent with generally accepted accounting principles, exploring alternative methods of tracking time to more accurately reflect actual hours worked, and ensuring that the water and wastewater departments are only charged for the services they receive.

It is anticipated that the procedures set forth in this memorandum will be implemented office-wide and made applicable to all City Attorney's Office personnel who bill their time to other City departments. Details regarding such implementation will be distributed as they become available.